KANSAS TURNPIKE AUTHORITY

A COMPONENT UNIT OF THE STATE OF KANSAS



ANNUAL COMPREHENSIVE FINANCIAL REPORT

THE FISCAL YEARS ENDED JUNE 30, 2022 AND 2023



ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE YEARS ENDED JUNE 30, 2023 AND 2022

WITH

INDEPENDENT AUDITOR'S REPORT

PREPARED BY

DEPARTMENT OF FINANCE

ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Years Ended June 30, 2023 and 2022

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September 18, 2023

To the Kansas Turnpike Authority ("KTA" or "Authority") Board of Directors, KTA Bondholders and the Citizens of the State of Kansas, on behalf of KTA, we are pleased to transmit this annual comprehensive financial report for the year ended June 30, 2023. The Finance Department has prepared this annual report in accordance with generally accepted accounting principles (GAAP) in the United States. Responsibility for both the accuracy of the data and the completeness and fairness of this presentation, including all disclosures, rests solely with the Authority.

PROFILE OF THE KANSAS TURNPIKE AUTHORITY

The KTA is an instrumentality of the State of Kansas (the State) and a body corporate and politic, created by statute in 1953 to provide an alternative means of constructing necessary State roadways without further straining limited State highway funds. The KTA is authorized to construct, maintain, repair and operate the Turnpike System, which presently consists of 6 service stations, 22 interchanges and 236 centerline miles. The KTA enhances the State's transportation network by providing an effective and efficient means of safe, high-speed travel throughout the State and around population centers without straining appropriations. Operations and debt service are funded by toll revenues; no State or Federal appropriations are allocated to the KTA.

Only Turnpike System customers, who include out-of-state travelers, pay the tolls. Turnpikes serve Kansas as a mechanism for building infrastructure for current use but gradually paying for it over future periods. The KTA supplies a needed basic service at a fee that yields sufficient revenues to operate and maintain its roads at a high quality, as well as provide for debt service payments to its bondholders. Turnpike Revenue Bonds or Refunding Bonds may be issued for the purpose of paying the costs of turnpike projects or refunding outstanding bonds. Turnpike bond sales must be approved by the KTA Executive Board and must comply with all rules and regulations of the United States Treasury Department and the United States Securities and Exchange Commission. All KTA debt is issued in accordance with the Trust Agreement. Turnpike Bonds are payable solely from the tolls and other KTA revenues and do not constitute indebtedness of the State. The KTA's governing body (the Authority) consists of five members. Two members are appointed by the Governor, one member is the secretary of transportation and two members are the chairperson of the committee on transportation for the house of representatives and the senate. The Governor appointees serve a term of four-years, and may be reappointed. The Authority appoints the Chief Executive Officer of the KTA. The Executive Director is responsible for leading the KTA.

The division management staff supervises the daily operations and functions of the organization. Authority members provide oversight and policy direction. They appoint various consulting entities with national reputations for excellence, including the General Counsel, Bond Counsel, Consulting Engineers, Consulting Traffic Engineers, Financial Advisor, Bond Underwriter(s) and Independent Auditor(s). All action taken by the Authority members and staff must be in strict compliance with the provisions of the Trust Agreement.



Annually, the KTA is required by the Trust Agreement to adopt a final budget to provide for the next year's operating expenses, monthly deposits to the Replacement Reserve. The budget is adopted on a modified accrual (non-GAAP) basis wherein expenditures are recognized on a cash basis, and depreciation is not budgeted as an expenditure. Budgets are controlled at the division level, and the object of the budgetary controls is to ensure compliance with the provisions of the Trust Agreement. The Executive Director may approve changes within the budget at any level, but an increase in the total budget must be approved by the Authority.

ECONOMIC FACTORS

During FY 2023, the Authority increased traffic and revenue compared to the prior year as the State of Kansas remained in a stable and growing economy. Per the Kansas Department of Commerce, the State's unemployment rate maintained at a historically low level at 2.8% in June of 2023. Over the long term, the Kansas economy benefits in many ways from KTA network enhancements, including the positive impacts on business costs and productivity, labor market access, attractiveness to new business, residents and tourists and property values. Investments in highway maintenance and construction serve as an immediate boost to the economy through the employment of workers and the production of construction material.

For FY 2023 toll trips and toll revenue increased, while toll trips remained below pre-pandemic levels, traffic increased even though impacted by high fuel prices early in the fiscal year. Toll revenues increased above the FY 2022 by 2.9%. Passenger car toll trips increased by .9% compared to the prior year, while commercial traffic increased by .3% by the end of FY 2023.

MAJOR INITIATIVES

In FY2023, KTA continued to invest in infrastructure in order to maintain road conditions, improve overall road conditions and customer service. KTA is committed to maintaining the roadway at a level higher than the minimum acceptable condition. KTA has defined the minimum acceptable condition level as having at least 60 percent of the Interstate miles in good condition as defined by the Pavement Management System. At the end of FY23, the actual condition level was 77.9%. KTA continues to improve its bridge condition system and is systematically re-decking and raising bridges in order to meet today's standards for interstate highway bridge height.

In 2020, KTA made the decision to modernize its 236-mile roadway by becoming a cashless tolling system. Preparations are underway with a conversion date of mid-2024, and KTA made major strides toward that goal with civil construction beginning across the 236 miles. In addition to the toll zone construction, the back-office system and the customer interface are being redeveloped.



FINANCIAL STATEMENT PRESENTATION AND INTERNAL CONTROL

Management of the KTA is responsible for the establishment and maintenance of internal accounting controls that have been designed to ensure assets are safeguarded and financial transactions are properly recorded and adequately documented. Such internal controls require estimates and judgments from management so that, in attaining reasonable assurance as to the adequacy of such controls, the cost does not outweigh the achieved benefit. We have established an internal control structure designed to achieve these financial objectives. We believe that the data, as presented, is accurate in all material respects and that it presents fairly the financial position and results of the KTA's operations. An audit of the financial statements has been performed in accordance with generally accepted auditing standards in compliance with the requirements of KTA's Second and Restated Indenture dated September 1, 2017. The required audit has been performed for the year ended June 30, 2023, by the KTA's independent auditors, Allen, Gibbs, and Houlik L.C. Their report is included in the Financial Section of the Annual Report. The Financial Section also includes Management's Discussion and Analysis which provides an overview and brief analysis of the basic financial statements. Readers are encouraged to review this information.

CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The GFOA awarded a Certificate of Achievement for Excellence in Financial Reporting to the KTA for its Annual Report for the fiscal year ended June 30, 2022. To be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Annual Report. The Annual Report must satisfy both U.S. GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to meet the Certificate of Achievement program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

ACKNOWLEDGEMENT

We appreciate our Board of Directors for providing leadership as the Authority delivers transportation solutions for its customers. We also wish to thank Authority staff and the Finance team for their contributions to the production of this report.

Respectfully Submitted,

Steve Hewitt Chief Executive Officer

Benk Kaufber

Brandon Kauffman Finance Director

Chelsey Miranda Assistant Finance Director

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THE AUTHORITY BOARD

The Authority Board is comprised of five members who provide oversight of the organization and consult with the Chief Executive Office in approving major contracts, policies and the annual budget.



Deb Miller was appointed to the Authority Board by Governor Laura Kelly in July 2020, but is no stranger to transportation. She carries the distinction of being the longest-serving Secretary of Transportation in Kansas history and currently serves as the Chairperson of the Authority Board.



Calvin Reed is the Acting Secretary of Transportation and Director of the Kansas Turnpike. He is a civil engineer, with over 20 years of experience in both the public and private sectors, most recently as the Engineer and Design Director for KDOT.



Senator Mike Petersen was appointed Chairman of the Senate Transportation Committee in 2012. He was first elected to the legislature in 2004.



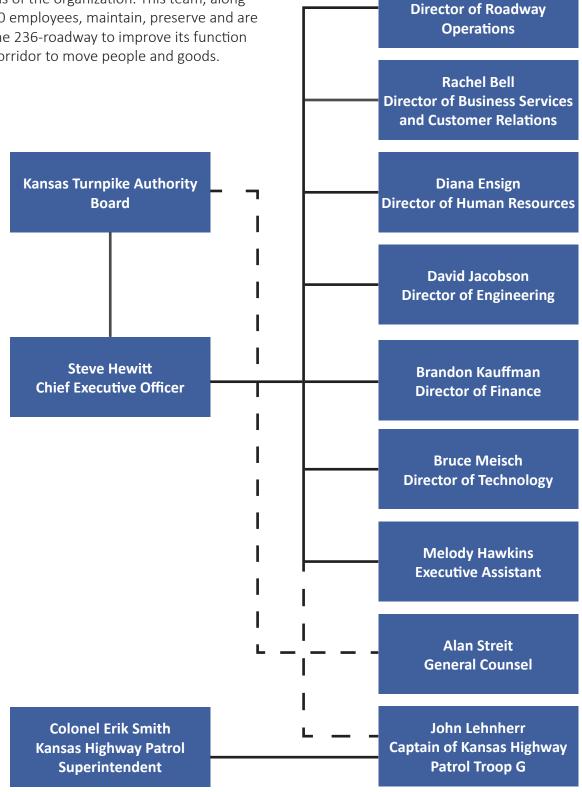
Representative Shannon Francis was appointed Chairman of the House Transportation Committee following the retirement of Representative Richard J. Proehl from the Legislature. He has served in the Legislature since 2015.



Senator Ty Masterson was appointed in August 2021 by Governor Laura Kelly for a term expiring at the end of FY 25. He served on the Authority Board from 2016 - 2020 and has served in the legislature since 2005.

KTA LEADERSHIP TEAM

The Kansas Turnpike Authority is led by the KTA's Chief Executive Officer Steve Hewitt and a 9-member leadership team who together are responsible for the daily operations of the organization. This team, along with nearly 450 employees, maintain, preserve and are re-designing the 236-roadway to improve its function as a regional corridor to move people and goods.



Eric Becker

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Kansas Turnpike Authority

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2022

Christophen P. Morrill

Executive Director/CEO



INDEPENDENT AUDITOR'S REPORT

Board of Directors **Kansas Turnpike Authority** Wichita, Kansas

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of the Kansas Turnpike Authority (Turnpike), a component unit of the State of Kansas, as of and for the years ended June 30, 2023 and 2022, and the related notes to financial statements, which collectively comprise the Turnpike's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the Turnpike, as of June 30, 2023 and 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Turnpike and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Emphasis of Matter

As discussed in Note 1 to the financial statements, on July 1, 2022, the Turnpike adopted Government Accounting Standards Board Statement 96: *Subscription-Based Information Technology Arrangements*. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Turnpike's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Turnpike's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Turnpike's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not part of the of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Turnpike's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information as listed in the table of contents is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 18, 2023 on our consideration of the Turnpike's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Turnpike's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Turnpike's internal control over financial reporting and compliance.

Wichita, KS September 18, 2023

Allen, Gibbs & Houlik, L.C.

CERTIFIED PUBLIC ACCOUNTANTS

KANSAS TURNPIKE AUTHORITY

(A COMPONENT UNIT OF THE STATE OF KANSAS)

MANAGEMENT'S DISCUSSION AND ANALYSIS

MANAGEMENT'S DISCUSSION AND ANALYSIS

The Management Discussion and Analysis (MD&A) section of the Annual Comprehensive Financial Report (ACFR) for the Kansas Turnpike Authority (KTA) provides a comprehensive overview and analysis of the Authority's financial performance and operational highlights for the fiscal years 2023 and 2022. This section serves as a valuable tool for stakeholders, including investors, bondholders, government agencies, and the general public, to gain insights into the KTA's financial health, strategic initiatives, and key achievements during the specified period. By examining the financial results and key performance indicators for the fiscal years 2023 and 2022, as well as discussing significant events and trends, this MD&A aims to provide a clear and transparent narrative that enhances understanding and facilitates informed decision-making regarding the KTA's operations and financial standing in the specified fiscal years. Please read it in conjunction with the Turnpike's financial statements and associated footnotes.

Financial Highlights

The KTA's total assets and deferred outflows of resources exceeded its total liabilities and deferred inflows of resources at the year ended June 30, 2023, by \$860.1 million, an increase of \$59.0 million or 7.4% compared to 2022. This compares to the previous year when assets and deferred outflows of resources exceeded its total liabilities and deferred inflows of resources by \$801.1 million, an increase of \$52.4 million or 7.0% compared to 2021.

The KTA's total long-term liabilities decreased by \$3.7 million in 2023. The key factors in this decrease were the decrease of \$8.0 million in debt offset by an increase in net pension liability of \$6.4 million. The KTA's total long-term liabilities decreased \$14.2 million in 2022. The key factors in this decrease were the decrease of \$8.7 million in debt and a decrease in net pension liability of \$4.7 million.

Capital assets increased \$42.3 million in 2023 and \$24.7 million in 2022 primarily due to KTA's Cashless Tolling Conversion costs.

At the year ended June 30, 2023, and 2022, the outstanding debt for the KTA was \$94.4 million and \$103.2 million, respectively.

Using this Annual Report

This discussion and analysis are intended to serve as an introduction to the KTA's financial statements, which are comprised of the basic financial statements and the notes to the financial statements and supplementary information presented. Since the KTA operates like a single enterprise fund, fund level financial statements are only shown as supplementary information.

The basic financial statements are designed to provide readers with a broad overview of the KTA's finances, in a manner similar to a private-sector business. The Turnpike's financial statements consist of three statements – Statement of Net Position; Statement of Revenues, Expenses and Changes in Net Position; and Statement of Cash Flows.

The Statement of Net Position and Statement of Revenues, Expenses, and Change in Net Position

One of the most important questions asked about the Turnpike's finances is, "Is the Turnpike as a whole better or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Revenues, Expenses, and Changes in Net Position report all restricted and unrestricted assets and all liabilities using the accrual basis of accounting.

These two statements report the Turnpike's net position and changes in net position. The Turnpike's net position - the difference between assets/deferred outflows and liabilities/deferred inflows - is one way to measure the Turnpike's financial health, or financial position.

The Statement of Cash Flows

The Statement of Cash Flows reports cash receipts, cash payments, and net changes in cash resulting from operations, investing, and financing activities. This provides information to address where did the cash come from, what was the cash used for and what was the change in cash balance for the fiscal year.

Notes to Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain information required to support the modified approach for the reporting of infrastructure assets, information concerning the Turnpike's schedule of changes in total other post-employment benefits liability, and information pertaining to the Turnpike's net pension liability.

Other Information

In addition to the basic financial statements, this report also contains other supplementary information helping a reader to understanding the traffic and revenues of the Turnpike, asset conditions and other supplementary financial information.

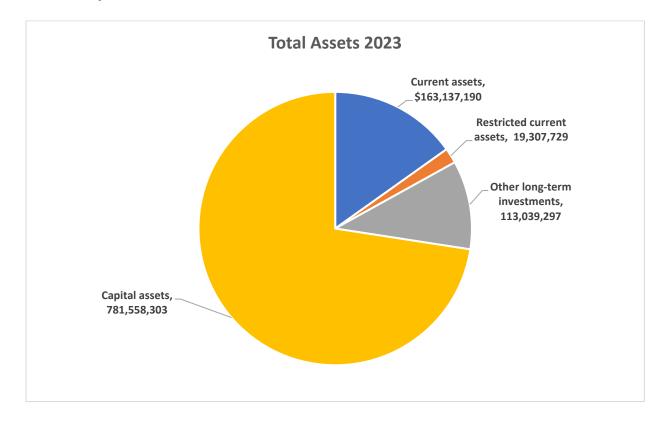
| | | 2023 | 20 | 22 (restated) | 2021 |
|---|-----|---------------|-----|---------------|----------------|
| Assets | | | | | |
| Current assets | \$ | 163,137,190 | \$ | 144,692,643 | \$121,171,067 |
| Restricted current assets | | 19,307,729 | | 19,806,437 | 20,488,623 |
| Other long-term investments | | 113,039,297 | | 116,791,269 | 121,164,651 |
| Capital assets | | 781,558,303 | | 739,296,699 | 714,607,051 |
| Total assets | - | 1,077,042,519 | 1 | L,020,587,048 | 977,431,392 |
| Deferred outflows of resources | | 9,072,200 | | 6,764,190 | 7,249,573 |
| Total assets & deferred outflows of resources | \$1 | 1,086,114,719 | \$1 | L,027,351,238 | \$ 984,680,965 |
| Liabilities | | | | | |
| Current liabilities | \$ | 25,734,511 | \$ | 33,879,736 | \$ 27,654,724 |
| Turnpike revenue bonds | | 86,460,000 | | 94,440,000 | 103,155,000 |
| Bond premium | | 13,482,978 | | 14,844,373 | 16,205,768 |
| Lease liability | | 38,094 | | 98,614 | 44,854 |
| Subscription liability | | | | 285,652 | |
| Net pension liability | | 17,163,700 | | 10,807,002 | 15,461,921 |
| Total OPEB liability | | 5,554,335 | | 5,839,489 | 6,941,656 |
| Accrued compensated absences | | 2,269,000 | | 2,317,000 | 1,049,000 |
| Total liabilities | | 150,702,618 | | 162,511,866 | 170,512,923 |
| Deferred inflows of resources | | 75,333,668 | | 63,721,888 | 65,425,911 |
| Net position | | | | | |
| Net investment in capital assets | | 670,186,155 | | 619,779,637 | 584,885,858 |
| Restricted | | 17,773,209 | | 18,357,650 | 18,894,165 |
| Unrestricted | | 172,119,069 | | 162,980,197 | 144,962,108 |
| Total net position | | 860,078,433 | | 801,117,484 | 748,742,131 |

Total liabilities, deferred inflows and net position \$1,086,114,719 \$1,027,351,238 \$984,680,965

The Turnpike's Statement of Net Position

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In case of the KTA, assets and deferred outflows of resources exceed liabilities and deferred inflows of resources by \$860,078,433 and \$801,117,484 on June 30, 2023, and 2022.

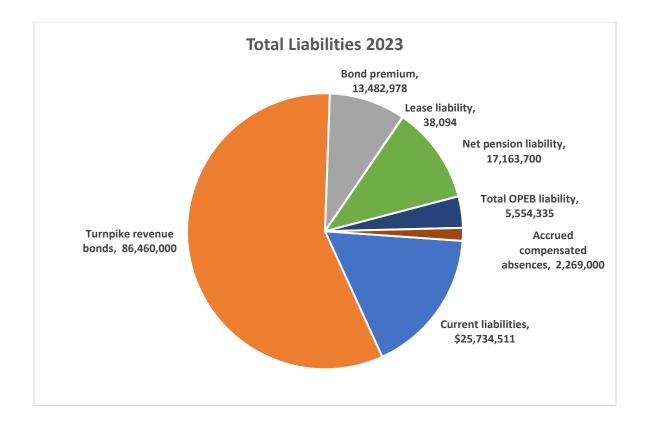
Total assets for the KTA are \$1,077,042,519 in 2023 and \$1,020,587,048 in 2022. Of these total assets, \$182,444,919 and \$164,499,080 are current unrestricted and restricted asset in 2023 and 2022, respectively. Increases in both years was due to positive change in net position. Long-term investments totaled \$113,039,297 in 2023 and \$116,791,269 in 2022. Decreases in both years was a result of payments made for capital improvements. \$781,558,303 in 2023 and \$739,296,699 in 2022 are for



capital assets. The increase in capital assets for both years was a result of the Cashless Tolling Conversion Project.

Deferred outflows of resources totaled \$9,072,200 and \$6,764,190 in 2023 and 2022. Deferred outflows of resources consist of deferred refundings, pension and OPEB related items. Deferred refunding deferred outflows decreased in both 2023 and 2022 due to amortization. Pension and OPEB deferred outflows change annually based on actuarial calculations.

Total liabilities for the KTA are \$150,702,618 and \$162,511,866 in 2023 and 2022, respectively. The majority of the long-term liabilities are for debt issued for major capital projects. Debt issues are never extended longer than the useful life of the project for which debt is being issued. Of these total liabilities, \$102,250,072 in 2023 and \$111,985,639 in 2022 are for other long-term liabilities. Decreases in other long-term liabilities in both years is due to repayment of revenue bonds. Net pension liability totaled \$17,163,700 in 2023 and \$10,807,002 in 2022. Total OPEB liability totaled \$5,554,335 in 2023 and \$5,839,489 in 2022. Changes in net pension and total OPEB liabilities results from changes in actuarial valuations. Current liabilities totaled \$25,734,511 and \$33,879,736 in 2023 and 2022, respectively. Changes in current liabilities are impacted by timing of vendor payments at the end of each year.



Deferred inflows of resources totaled \$75,333,668 and \$63,721,888 in 2023 and 2022. The largest portion of deferred inflows is related to lease receivable activity, which changes annually based on lease revenue recognition and new leases entered into. Other deferred inflows of resources consist of deferred refundings, pension and OPEB related items. Deferred refunding deferred inflows decreased in both 2023 and 2022 due to amortization. Pension and OPEB deferred outflows change annually based on actuarial calculations.

The largest portion of the KTA's net position, \$670,186,155 (77.9%) in 2023 and \$619,779,637 (77.4%) in 2022, reflects its investment in capital assets (e.g., right-of-way, roads, bridges, buildings, and equipment) less any related debt used to acquire those assets that is still outstanding. The KTA uses these capital assets to provide services to customers; consequently, these assets are not available for future spending. Although the KTA's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the KTA's net position \$17,773,209 (2.1%) in 2023 and \$18,357,650 (2.3%) in 2022, represents resources that are subject to external restrictions on how they may be used primarily for debt service and debt service reserve funds.

Unrestricted net position, which totals \$172,119,069 (20.0%) in 2023 and \$162,980,197 (20.3%) in 2022, represents assets that may be used to meet the KTA's ongoing obligations to customers and creditors. The KTA's net position increased by \$58,960,949 during the current fiscal year and \$52,375,353 in 2022. The unrestricted assets may also include other designated funds. For example, the bond trust indenture requires the replacement reserve fund be maintained at the level of the

replacement reserve requirement, which was \$34,094,992 and \$29,869,602 during the 2023 and 2022 reporting periods, respectively, and the operating fund balance is required to be maintained at 30% of the annual budget amount. The Turnpike's unrestricted resources may be used for capital replacement and improvement requirements.

STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION OF THE KTA FOR THE YEAR ENDED JUNE 30 IS AS FOLLOWS

| | 2023 | 20 | 022 (restated) | 2021 |
|--|------------|---------|----------------|-------------------|
| Operating revenue | | | | |
| Tolls | \$ 141,352 | 352 \$ | 137,385,312 | \$ 121,464,360 |
| Concessionaire leases | 6,023 | 417 | 5,855,887 | 5,419,674 |
| Communication leases | 675 | .099 | 510,093 | 510,093 |
| Miscellaneous | 3,215, | 865 | 1,108,946 | 3,227,220 |
| Total Operating Revenue | 151,266 | 733 | 144,860,238 | 130,621,347 |
| Operating expenses | | | | |
| Administration | 25,801 | .014 | 22,127,924 | 21,700,857 |
| Insurance | 5,887 | 426 | 5,416,884 | 5,790,611 |
| Toll collection | 4,768 | .983 | 4,454,113 | 4,568,610 |
| Patrol | 7,700 | 989 | 6,696,087 | 7,029,224 |
| Maintenance | 12,049 | .410 | 9,180,055 | 9,247,906 |
| Depreciation and amortization | 4,581 | 453 | 4,416,338 | 4,352,163 |
| Cost of repairs nad improvements | 1,936 | 705 | 2,900,135 | 2,613,797 |
| Preservation costs on modified infrastrucutre assets | 32,678 | ,221 | 33,810,369 | 44,297,640 |
| Total operating expenses | 95,404 | ,201 | 89,001,905 | 99,600,808 |
| Noneoperating revneues (expenses) | | | | |
| Investment revenue | 4,074 | .816 | (2,482,691) | 52,333 |
| Interst revenue - leases | 701 | 334 | 734,713 | 787,356 |
| Interest on long-term debt | (2,459 | 243) | (2,661,407) | (3,394,436) |
| Gain on disposal of assets | 781 | 510 | 926,405 | 766,151 |
| Total nonoperating revenue | 3,098 | ,417 | (3,482,980) | (1,788,596) |
| Changes in net position | 58,960 | ,949 | 52,375,353 | 29,231,943 |
| Net position, beginning of year | 801,117 | ,484 | 748,742,131 | 719,510,188 |
| Net position, end of year | \$ 860,078 | ,433 \$ | 801,117,484 | \$ 748,742,131 |

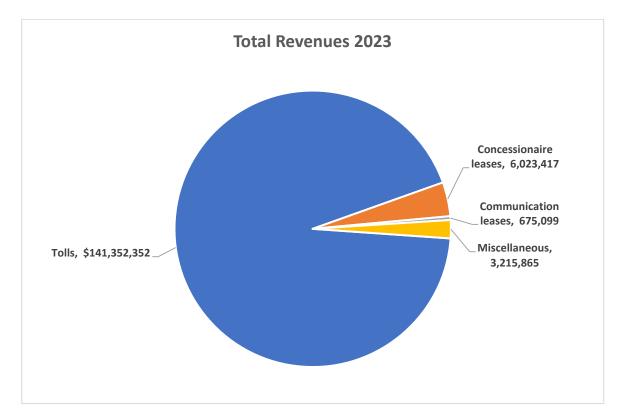
Statement of Revenues, Expenses, and Changes in Net Position

The first component of the overall change in the Turnpike's net position is its operating income – generally, the difference between net toll revenue and the expenses incurred to maintain and patrol the road and collect that revenue. In fiscal years 2023 and 2022, the Turnpike reported positive operating income, which is consistent with the majority of the Turnpike's operating history.

The KTA's net position increased by \$58,960,949 in 2023 and \$52,375,353 in 2022. The key elements to the increases are as follows:

- Toll Revenue was \$141.4 million for the year ended June 30, 2023, or an increase of \$3,967,040 or 2.9% when compared to the year ended June 30, 2022. While the Turnpike's traffic is relatively the same as last year, the Turnpike's violation revenue increased 47.2% or, \$6.5 million. In 2022, toll revenue increased \$15,920,952 or 13.1% compared to the year ended June 30, 2021, resulting from the lift of COVID-19 restrictions and toll increases.
- Investment revenue increased by \$6,557,507 or 264.1% from year ended June 30, 2023, when compared to June 30, 2022, due to increase in market conditions. In 2022, investment revenue decreased \$2,535,024 due to decline in market conditions.
- The Turnpike's Convenience and Fuel Store and Restaurant rental revenue was \$6.0 million for the year ended June 30, 2023, comparable to \$5.9 million in fiscal year 2022. In 2022, Convenience and Fuel Store and Restaurant revenues increased \$436 thousand due to the lift of COVID-19 restrictions.

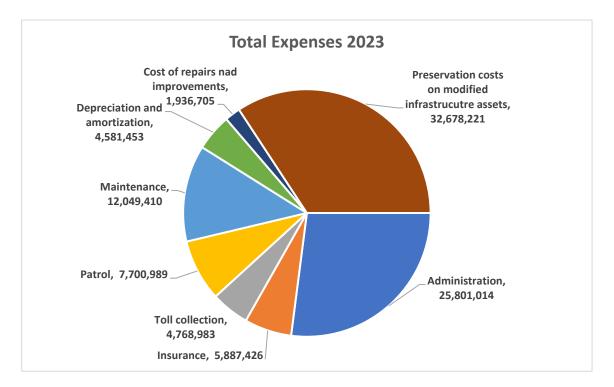
The Statement of Revenues, Expenses, and Changes in Net Position indicates the major source of revenue is tolls. Toll revenues comprised 93.4% and 94.8% of total operating revenues in 2023 and 2022, respectively. The Turnpike's Convenience and Fuel Store and Restaurant rental revenue is the second largest revenue source and was \$6,023,417 million for the year ended June 30, 2023, comparable to \$5,855,887 in fiscal year 2022.



Operating expenses for administration, insurance, toll collection, patrol and maintenance were \$56.2 million or 58.9% of total operating expenses in 2023. Operating expenses for these functions were approximately \$3.3 million (5.6%) less than budgeted for 2023.

Operating expenses for administration, insurance, toll collection, patrol and maintenance were \$47.9 million or 53.8% of total operating expenses in 2022. Operating expenses for these functions were approximately \$4.9 million (9.3%) less than budgeted for 2022.

The second largest component of operating expenses is the cost of repairs and improvements and preservation costs related to the modified approach to infrastructure. The KTA continually reviews its ongoing capital needs to maintain, enhance, and modernize, the Turnpike system wide. As part of the plan, \$34.6 million and \$36.7 million was spent on construction projects in fiscal years 2023 and respectively, which were deemed to be repair or maintenance to improve or preserve infrastructure assets.



Nonoperating revenues and expenses consist primarily of interest paid on long-term debt and investment earnings. Interest paid on long-term debt declined in the current year due the decrease in long-term debt as a result of scheduled principal payments. Investment earnings improved in 2023 and declined in 2022 due to changes in market conditions.

The Turnpike's Cash Flows

Changes in the Turnpike's operating cash flows are consistent with changes in operating income and nonoperating revenues and expenses, discussed earlier.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At the end of 2023 and 2022, the Turnpike reported \$781,558,303 and \$739,296,699 invested in capital assets. The Turnpike's infrastructure assets are made up of two networks: Roadway system network and Bridge system network. As of the June 30, 2023, the condition assessment of the Turnpike's roadway system and bridge system both exceeded the established condition level set by the Turnpike. The bridge and pavement condition levels are 81.4% and 77.9% respectively, or 11.4% and 17.9% respectively higher than the minimum acceptable condition level. Capital assets increased \$42.2 million or 5.7% in 2023. \$33.5 million of the increase is for the Cashless Tolling modernization project which should be complete in 2024. Capital assets increased \$24.7 million or 3.5% in 2022. \$18.0 million of the increase is for the Cashless Tolling modernization on capital assets, see Note 4.

| CAPTIAL ASSETS AT JUNE 30 IS AS FOLLOWS | | | |
|--|----------------|-----------------|---------------|
| | 2023 | 2022 (restated) | 2021 |
| Capital assets | | | |
| Land | \$ 19,324,148 | \$ 20,349,517 | \$ 20,349,017 |
| Infrastructure, non-depreciable | 722,519,339 | 681,859,494 | 655,694,402 |
| Building and improvements | 21,889,419 | 22,948,167 | 24,038,581 |
| Machinery and equipment | 17,214,302 | 13,181,781 | 14,467,924 |
| Leased equipment | 108,846 | 167,111 | 57,127 |
| Subscription assets | 502,249 | 790,629 | |
| Total capital assets | \$ 781,558,303 | \$ 739,296,699 | \$714,607,051 |

Debt

At the end of 2023 and 2022, the Turnpike had \$94,440,000 and \$103,155,000 of bonds outstanding. Of the 2023 total, \$7,980,000 is payable in fiscal year 2024, and the remainder is listed liabilities. During fiscal year 2022, the Turnpike's bond rating by Moody's was "Aa2," confirming a Stable Outlook. For additional information on debt, see Note 6.

| Long-term Debt AT JUNE 30 IS AS FOLLOWS | | | |
|--|-------------------|----------------|----------------|
| | | 2022 | |
| | 2023 | (restated) | 2021 |
| Long-term debt | | | |
| Revenue bonds | \$ 94,440,000 | \$103,155,000 | \$112,585,000 |
| Bond premium | 13,482,978 | 14,844,373 | 16,205,768 |
| Total long-term debt | \$ 107,922,978 | \$ 117,999,373 | \$ 128,790,768 |

Contacting the Turnpike's Financial Management

This financial report is designed to provide our customers, suppliers, investors, and creditors with a general overview of the Turnpike's finances and of the Turnpike's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact Brandon Kauffman, Chief Financial Officer at 9401 E. Kellogg, Wichita, KS 67207.

STATEMENTS OF NET POSITION

June 30, 2023 and 2022

ASSETS AND DEFERRED OUTFLOWS

| | | | 2022 |
|---|----|--------------|------------------|
| | | 2023 | (Restated) |
| <u>Assets</u> | | | |
| Current assets | | | |
| Cash and cash equivalents | \$ | 56,361,489 | \$ 76,315,300 |
| Short-term investments | | 78,131,580 | 48,276,947 |
| Intergovernmental receivables | | 6,746,034 | 1,147,524 |
| Accounts receivable, net of allowance for | | | |
| uncollectible accounts of \$14,738,360 and | | | |
| \$11,672,456 respectively | | 12,147,563 | 10,703,796 |
| Lease receivables | | 4,617,020 | 4,935,311 |
| Accrued interest receivable | | 1,813,045 | 421,035 |
| Material and supply inventory | | 3,290,130 | 2,852,672 |
| Prepaid expense and other assets | | 30,329 | 40,058 |
| Restricted - cash and cash equivalents | | 4,119,915 | 23,923 |
| Restricted - investments | | 15,187,814 | 19,782,514 |
| Total current assets | | 182,444,919 | 164,499,080 |
| | | | |
| Non-current assets | | | |
| Long-term investments | | 45,390,764 | 65,826,161 |
| Long-term lease receivables | | 67,648,533 | 50,965,108 |
| Capital assets: | | | |
| Capital assets, not being depreciated | | 741,843,487 | 702,209,011 |
| Capital assets, net of accumulated depreciation | | 39,714,816 | 37,087,688 |
| Total capital assets | | 781,558,303 | 739,296,699 |
| Total non-current assets | | 894,597,600 | 856,087,968 |
| Total assets | 1 | ,077,042,519 | 1,020,587,048 |
| | | | |
| Deferred outflows of resources | | | |
| Deferred refunding | | 1,461,108 | 1,556,919 |
| Deferred outflows - pensions | | 6,670,326 | 4,195,957 |
| Deferred outflows - OPEB | | 940,766 | 1,011,314 |
| Total deferred outflows of resources | | 9,072,200 | 6,764,190 |
| | | | |

Continued

LIABILITIES, DEFERRED INFLOWS AND NET POSITION

| | 2023 | 2022 (Restated) |
|--------------------------------------|----------------|--------------------|
| Liabilities | 2023 | (Resiated) |
| Current liabilities | | |
| Current maturities of long-term debt | 7,980,000 | 8,715,000 |
| Lease liability | 72,156 | 69,263 |
| Subscription liability | 285,652 | 280,706 |
| Prepaid tolls | 2,269,866 | 2,208,063 |
| Accounts payable | 7,185,970 | 14,853,589 |
| Accrued expenses | 4,786,900 | 4,782,999 |
| Accrued compensated absences | 1,794,000 | 1,523,000 |
| Accrued interest | 1,359,967 | 1,447,116 |
| Total current liabilities | 25,734,511 | 33,879,736 |
| | | |
| Non-current liabilities | | |
| Turnpike revenue bonds | 86,460,000 | 94,440,000 |
| Bond premium | 13,482,978 | 14,844,373 |
| Lease liability | 38,094 | 98,614 |
| Subscription liability | · | 285,652 |
| Net pension liability | 17,163,700 | 10,807,002 |
| Total OPEB liability | 5,554,335 | 5,839,489 |
| Accrued compensated absences | 2,269,000 | 2,317,000 |
| Total non-current liabilities | 124,968,107 | 128,632,130 |
| Total liabilities | 150,702,618 | 162,511,866 |
| | | |
| Deferred inflows of resources | | |
| Deferred refunding | 1,706,535 | 2,116,104 |
| Deferred inflows - leases | 70,918,165 | 54,837,825 |
| Deferred inflows - pensions | 950,821 | 4,945,521 |
| Deferred inflows - OPEB | 1,758,147 | 1,822,438 |
| Total deferred inflows of resources | 75,333,668 | 63,721,888 |
| | | |
| Net position | | |
| Net investment in capital assets | 670,186,155 | 619,779,637 |
| Restricted - expendable for | | |
| debt service | 17,773,209 | 18,357,650 |
| Unrestricted | 172,119,069 | 162,980,197 |
| Total net position | \$ 860,078,433 | \$ 801,117,484 |

The accompanying notes are an integral part of these financial statements.

STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

Years Ended June 30, 2023 and 2022

| | 2023 | 2022 (Restated) |
|--|----------------|--------------------|
| Operating Revenues | | |
| Tolls | \$ 141,352,352 | \$ 137,385,312 |
| Concessionaire leases | 6,023,417 | 5,855,887 |
| Communication leases | 675,099 | 510,093 |
| Miscellaneous | 3,215,865 | 1,108,946 |
| | 151,266,733 | 144,860,238 |
| Operating Expenses | | |
| Administration | 25,801,014 | 22,127,924 |
| Insurance | 5,887,426 | 5,416,884 |
| Toll collection | 4,768,983 | 4,454,113 |
| Patrol | 7,700,989 | 6,696,087 |
| Maintenance | 12,049,410 | 9,180,055 |
| Depreciation and amortization | 4,581,453 | 4,416,338 |
| Cost of repairs and maintenance | 1,936,705 | 2,900,135 |
| Preservation costs on modified infrastructure assets | 32,678,221 | 33,810,369 |
| | 95,404,201 | 89,001,905 |
| Operating Income | 55,862,532 | 55,858,333 |
| Nonoperating Revenues (Expenses) | | |
| Investment revenue | 4,074,816 | (2,482,691) |
| Interest revenue - leases | 701,334 | 734,713 |
| Interest on long-term debt | (2,459,243) | (2,661,407) |
| Gain on disposal of assets | 781,510 | 926,405 |
| | 3,098,417 | (3,482,980) |
| Change in net position | 58,960,949 | 52,375,353 |
| Net position, beginning of year | 801,117,484 | 748,742,131 |
| Net position, end of year | \$ 860,078,433 | \$ 801,117,484 |

The accompanying notes are an integral part of these financial statements.

STATEMENTS OF CASH FLOWS

Years Ended June 30, 2023 and 2022

| | 2023 | 2022 (Restated) |
|---|--|---|
| Operating Activities Cash received from toll collections Cash received from concessionaire rentals and miscellaneous Cash paid to suppliers Cash paid to employees | \$ 139,914,559 9,685,416 (82,353,938) (22,327,035) | \$ 135,387,172 6,951,885 (54,694,126) (18,372,279) |
| Net cash flows from operating activities | 44,919,002 | 69,272,652 |
| Capital and Related Financing Activities Interest paid Payments on bonds Payments on leases Payments on subscriptions Proceeds from sale of capital assets Payments for capitalized costs | (4,221,545) (8,715,000) (69,451) (280,706) 930,129 (46,979,852) | (4,483,900) (9,430,000) (59,555) (301,467) 1,156,763 (28,298,571) |
| Net cash flows from capital and related financing activities | (59,336,425) | (41,416,730) |
| Investing Activities Investment revenue realized Proceeds from sale and maturities of investments Purchase of investments | 2,358,855 95,755,605 (99,554,856) | 1,888,371 61,956,221 (82,256,991) |
| Net cash flows from investing activities | (1,440,396) | (18,412,399) |
| Change in Cash and Cash Equivalents | (15,857,819) | 9,443,523 |
| Cash and Cash Equivalents, Beginning of Year | 76,339,223 | 66,895,700 |
| Cash and Cash Equivalents, End of Year | \$ 60,481,404 | \$ 76,339,223 |
| Reconciliation of Operating Income to Net Cash Flows from Operating Activities Operating income Depreciation Changes in operating assets and liabilities Accounts receivable, lease receivable and prepaid tolls Material and supply inventory Deferred outflows - pension Deferred outflows - oPEB Accounts payable and accrued expenses Net pension liability Total OPEB liability Prepaid expenses and other assets Deferred inflows - pension Deferred inflows - oPEB Deferred inflows - oPEB Deferred inflows - leases Net cash flows from operating activities | \$ 55,862,532 4,581,453 (23,345,608) (437,458) (2,474,369) 70,548 (7,440,718) 6,356,698 (285,154) 9,729 (3,994,700) (64,291) 16,080,340 44,919,002 | \$ 55,858,333 4,416,338 7,274,460 4,768 314,985 74,589 8,373,351 (4,654,919) (1,102,167) 7,370 3,177,327 913,528 (5,385,311) 69,272,652 |
| Noncash investing capital and financing activities: Amortization of bond premium and deferred refunding Capital assets acquired with lease and subscription financing | \$ (1,675,153) 11,824 | \$ (1,675,153) 1,037,775 |

The accompanying notes are an integral part of these financial statements.

NOTES TO FINANCIAL STATEMENTS

1. NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

<u>Nature of Turnpike & Reporting Entity</u> - The Kansas Turnpike Authority (Turnpike) was created as a public corporation in 1953 by the Kansas Legislature with power to construct, operate and maintain turnpike projects and to issue revenue bonds for any of its corporate purposes, payable solely from the tolls and revenue pledged for their payment. Its enabling statutes are found in K.S.A 68-2001 et seq., as amended and supplemented. The Kansas Legislature has authority to modify the statutes related to the Turnpike, and thus modify the structure and operating activities of the Turnpike.

The Kansas Turnpike Authority consists of five members, two appointed by the Governor, the Secretary of Transportation, the Chairperson of the Senate Committee on Transportation and Utilities, and a member of the House of Representatives Committee on Transportation.

K.S.A. 68-2003 was amended during the State of Kansas' 2013 and 2015 legislative sessions. The amendments named the Secretary of Transportation of the State of Kansas as the director of the Turnpike, effective July 1, 2013. The director is responsible for the daily administration of the toll roads, bridges, structures and facilities constructed, maintained or operated by the Turnpike. While the Turnpike retains its separate identity, powers and duties as an instrumentality of the State of Kansas (State), the amendment requires duplication of effort, facilities, and equipment between the Kansas Department of Transportation and the Turnpike be minimized in operation and maintenance of turnpikes and highways of the State.

Due to the amendments to K.S.A. 68-2003, the Turnpike became financially accountable to the State, as the State has oversight responsibility of day-to-day operations and administration of the Turnpike. The State also has the ability to significantly influence operations and accountability for fiscal matters, special financing relationships, and scope of public service. The Turnpike is therefore included in the State's financial reporting entity, and the Turnpike's transactions are reported in the State's financial statements as a component unit.

The Turnpike extends unsecured credit to certain K-TAG customers.

<u>Cash Equivalents</u> - The Turnpike considers all liquid investments with original maturities of three months or less from the date of purchase to be cash equivalents. At June 30, 2023 and 2022, cash equivalents consisted primarily of commercial paper, money market accounts with brokers and certain U.S. agency obligations.

<u>Investments and Investment Income</u> - Money market investments are measured at amortized cost. Other investments are recorded at fair value. Fair value is defined as the exchange price that would be received to sell an asset or paid to transfer a liability (an exit price) in the principal or most advantageous market for the asset or liability in an orderly transaction. There is a fair value hierarchy which requires an entity to maximize the use of observable inputs when measuring fair value. Investment income includes dividend and interest income and the net change for the year in the fair value. In accordance with the 2009 Second Amended and Restated Trust Indenture, interest earned, and profits realized from investments in all funds and accounts, except the construction fund, are deposited in the revenue fund. Losses are charged to the fund or account owning the investment.

NOTES TO FINANCIAL STATEMENTS

1. NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

<u>Accounts Receivable</u> - Accounts receivable are reported net of an allowance for uncollectible accounts based on a review of all outstanding amounts on a periodic basis. Management determines the allowance for uncollectible accounts by identifying known accounts that will not be collected and by estimating the remaining accounts that are likely not to be collected. Accounts receivable are written off when deemed uncollectible. Recoveries of accounts receivable previously written off are recorded when received.

<u>Lease Receivables</u> - Lease receivables are reported for lease arrangements in which the Turnpike is providing the right for another entity to use its nonfinancial assets as stated in a contract for a period of time in an exchange or exchange like transaction. Management determines the allowance for uncollectible leases by identifying known leases that will not be collected and by estimating the remaining leases that are likely not to be collected. Currently, management has determined that all lease receivables are collectable.

<u>Inventories</u> - Material and supply inventory is valued at cost determined using the FIFO (first-in, first-out) method.

<u>Prepaid Tolls</u> - The Turnpike collects tolls in advance of actual usage for certain members using the K-TAG program. Customers are allowed a discount from normal toll rates if certain prepaid balances are maintained. Prepaid amounts are recorded as a liability until such amounts are realized through the usage of the Turnpike by its customers.

<u>Capital Assets</u> - All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition value as of the date received. The Turnpike utilizes a capitalization threshold of \$50,000 for buildings and IT equipment and \$5,000 for all other equipment. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

Buildings and equipment are depreciated using the straight-line method over the following useful lives:

| Asset Class | Estimated Useful Lives |
|----------------------------|------------------------|
| Buildings and improvements | 40 years |
| Machinery and equipment | 4 - 20 years |
| Lease equipment | 3 - 5 years |
| Subscription assets | 2 - 5 years |

For the initial capitalization of general infrastructure assets (those long-lived assets reported by the Turnpike that are normally stationary in nature and can normally be preserved for a significantly longer life than most capital assets), the Turnpike chose to include all such items regardless of their acquisition date or amount. The Turnpike was able to estimate the historical cost for the initial reporting of these assets from historical cost records or through back trending (i.e., estimating the current replacement cost of the assets being recorded and using appropriate price-level index to deflate the cost to the estimated construction year). As the Turnpike constructs or acquires additional infrastructure assets, they are capitalized and reported at historical cost.

NOTES TO FINANCIAL STATEMENTS

1. NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Infrastructure assets (primarily roadway pavement and bridges) are reported using the modified approach as defined in GASB Statement 34. When using the modified approach, only those projects that add efficiency or capacity to the highway system are capitalized. Infrastructure assets are not depreciated. Expenditures that preserve those assets are expensed.

<u>Compensated Absences</u> - The Turnpike policies allow full-time employees to earn vacation as follows:

| | Allowed Vacation |
|----------------------------------|--|
| Earnings Rate | Earnings |
| 4 hours for each two-week period | 13 days per year |
| 5 hours for each two-week period | 16.25 days per year |
| 6 hours for each two-week period | 19.5 days per year |
| 7 hours for each two-week period | 22.75 days per year |
| | 4 hours for each two-week period 5 hours for each two-week period 6 hours for each two-week period |

The maximum number of vacation days, which may be accumulated as of the first pay period ending January, is 30 days. This maximum is increased by five days for each five years of service for employees with lengths of service over 25 years.

Beginning December 20, 1996, the Turnpike discontinued the sick leave policy and created paid time off (PTO). Paid time off can be used at the employee's discretion and is earned at the rate of 2.5 hours (3.5 hours over 25 years) each two-week period. Once each calendar year, the employee can choose to be paid for PTO over 40 hours. The accumulated sick leave balance prior to December 20, 1996, may still be taken after all PTO is used. Employees who have completed eight years of continuous full-time service will be paid 30% of the value of any unused sick leave upon termination.

The Turnpike has recorded these liabilities using the pay rates in effect at the statement of net position date plus an additional amount for compensation-related payments such as social security and Medicare taxes computed using rates in effect at that date. The estimated compensated absences liability expected to be paid more than one year after the statement of net position date is included in other long-term liabilities.

<u>Net Position</u> - Net position of the Turnpike is classified in three components. The net investment in capital assets consists of capital assets reduced by the outstanding balances of borrowings that are attributable to the acquisition, construction or improvement of those assets. Restricted expendable net position is non-capital assets, the use of which is limited by external constraints imposed by creditors (such as through debt covenants), grantor or donors, including amounts deposited with trustees as required by bond indentures, reduced by the outstanding balances of any related borrowings. Unrestricted net position is remaining assets less remaining liabilities that do not meet the definition of net investment in capital assets or restricted expendable net position.

<u>Restatement</u> - On July 1, 2022, the Turnpike adopted GASB statement No. 96, *Subscription-Based Information Technology Arrangements*. The primary objective of this statement is to enhance the relevance and consistency of information about the governments' subscription-based information technology arrangements (SBITA's). A SBITA is defined as a contract that

NOTES TO FINANCIAL STATEMENTS

NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES 1. (CONTINUED)

conveys control of the right to use another party's information technology software, alone or in combination with tangible capital assets, as specified in the contract for a period of time in an exchange or exchange-like transaction. This statement establishes that a SBITA results in an intangible right-to-use subscription asset and a corresponding subscription liability. The Turnpike implemented this standard as of July 1, 2021 and restated the following balances as of and for the year ended June 30, 2022.

| | As of June 30, 2022 | | | | | |
|-------------------------------|---------------------|--------------------------|---------------------------|-----------|----------------|--|
| | A | s previously reported | GASB 96 implementation | | As restated | |
| Capital assets | \$ | 738,506,072 | \$ | 790,627 | \$ 739,296,699 | |
| Subscription liability | | | | 566,358 | 566,358 | |
| Administration expense | | 22,429,397 | | (301,473) | 22,127,924 | |
| Depreciation and amortization | | 4,339,142 | | 77,196 | 4,416,338 | |
| Interest expense | | 2,661,399 | | 8 | 2,661,407 | |

There was no cumulative impact to net position as of July 1, 2021 to report.

Deferred Inflows of Resources/Deferred Outflows of Resources - In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Turnpike has three items that qualify for reporting in this category: deferred charge on refunding and deferred outflows for pensions and OPEB. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. The amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. See Note 9 and 10, respectively, for more information on the deferred outflows for pensions and OPEB.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Turnpike has four items that gualify for reporting in this category: deferred charge on refunding, leases and deferred inflows for pensions and OPEB. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. The amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. Deferred inflows for leases are deferred and recognized as revenue in a systematic and rational manner over the term of the lease. See Notes 9 and 10, respectively, for more information on the deferred inflows for pensions and OPEB.

Operating Revenues and Expenses - The principal revenues of the Turnpike are toll revenues received from customers. The Turnpike also recognizes as operating revenue rental fees received

NOTES TO FINANCIAL STATEMENTS

1. NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

from concessionaires from operating leases on concession property, rental fees received from right-of-way operating leases and other revenues earned related to the operation of the Turnpike, and operating expenses for administrative expenses and Turnpike improvements not funded from bonds. All other revenues and expenses are reported as non-operating revenues and expenses. The Turnpike first applies restricted net position when an expense or outlay is incurred for purposes for which both restricted and unrestricted net position is available.

<u>Use of Estimates</u> - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

<u>Pensions</u> - The net pension liability is calculated as the difference between the actuarially calculated value of the projected benefit payments attributed to past periods of employee service and the plan's fiduciary net position. The total pension expense is comprised of the service cost or actuarial present value of projected benefit payments attributed to the valuation year, interest on the total pension liability, plan administrative expenses, current year benefit changes, and other changes in plan fiduciary net position less employee contributions and projected earnings on plan investments. Additionally, the total pension expense includes the annual recognition of outflows and inflows of resources due to pension assets and liability.

For purposes of measuring the collective net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Kansas Public Employees Retirement System (KPERS) and additions to/deductions from KPERS' fiduciary net position have been determined on the same basis as they are reported by KPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

2. BUDGET PROCESS

Each year the Turnpike prepares a preliminary annual budget of operating expenses. Copies are filed with the Trustee. The Consulting Engineer recommends the amount to be transferred to the replacement reserve fund for major repairs and replacements. The budget is adopted on or before July 1. The Turnpike may amend the budget at any time.

NOTES TO FINANCIAL STATEMENTS

2. BUDGET PROCESS (CONTINUED)

A comparison of actual expenses in the revenue fund and operations account with the budget for the year ended June 30, 2023, is as follows:

| | Budget | Actual | Over (Under) | |
|-----------------|---------------|---------------|----------------|--|
| Administration | \$ 27,665,860 | \$ 25,801,014 | \$ (1,864,846) | |
| Insurance | 8,206,000 | 5,887,426 | (2,318,574) | |
| Toll collection | 5,259,432 | 4,768,983 | (490,449) | |
| Patrol | 7,472,095 | 7,700,989 | 228,894 | |
| Maintenance | 10,924,123 | 12,049,410 | 1,125,287 | |
| | \$ 59,527,510 | \$ 56,207,822 | \$ (3,319,688) | |

3. DEPOSITS, INVESTMENTS AND INVESTMENT INCOME

<u>Deposits</u> - Custodial credit risk is the risk that in the event of a bank failure, an entity's deposits may not be returned to it. The Turnpike's deposit policy for custodial credit risk requires compliance with the provisions of state law.

State law requires collateralization of all deposits with federal depository insurance; bonds and other obligations of the U.S. Treasury, U.S. agencies or instrumentalities or the State of Kansas; bonds of any city, county, school district or special road district of the State of Kansas; bonds of any state; or a surety bond having an aggregate value at least equal to the amount of the deposits.

At June 30, 2023 and 2022, the Turnpike's bank balance was \$56,399,997 and \$75,459,025, respectively; none of these balances were exposed to custodial credit risk.

<u>Investments</u> - The Turnpike may legally invest in direct obligations of and other obligations guaranteed as to principal by the U.S. Treasury and U.S. agencies, U.S. Government Sponsored Enterprises, money market funds, certificates of deposit and other depository accounts.

At June 30, 2023, the Turnpike had the following investments and maturities:

| | | Maturities in Years | | | |
|------------------------------|---------------|---------------------|---------------|-------------------------|--|
| Туре | Fair Value | Less than 1 | 1-5 | Fair Value Hierarchy | |
| US Treasury obligations | \$ 47,255,765 | \$ 24,961,822 | \$ 22,293,943 | Level 1 | |
| US agency obligations | 74,043,909 | 51,295,072 | 22,748,837 | Level 2 | |
| State and municipality bonds | 2,521,107 | 2,173,123 | 347,984 | Level 2 | |
| Commercial paper | 12,880,447 | 12,880,447 | | Level 2 | |
| Certificates of deposit | 2,008,930 | 2,008,930 | | N/A | |
| Money market mutual funds | 46,619,357 | 46,619,357 | | N/A | |
| | 185,329,515 | \$ 139,938,751 | \$ 45,390,764 | | |
| Less cash equivalents | 46,619,357 | | | | |
| | | | | | |

Investments per statement of net position \$138,710,158

NOTES TO FINANCIAL STATEMENTS

3. DEPOSITS, INVESTMENTS AND INVESTMENT INCOME (CONTINUED)

At June 30, 2022, the Turnpike had the following investments and maturities:

| Туре | Fair Value | Less than 1 | 1-5 | Fair Value Hierarchy |
|---|----------------|----------------|---------------|-------------------------|
| US Treasury obligations | \$ 60,768,714 | \$ 13,944,421 | \$ 46,824,293 | Level 1 |
| US agency obligations | 54,706,567 | 38,180,455 | 16,526,112 | Level 2 |
| State and municipality bonds | 3,797,365 | 1,321,610 | 2,475,755 | Level 2 |
| Commercial paper | 14,612,976 | 14,612,976 | | Level 2 |
| Money market mutual funds | 63,171,827 | 63,171,827 | | N/A |
| | 197,057,449 | \$ 131,231,289 | \$ 65,826,160 | |
| Less cash equivalents | 63,171,827 | | | |
| Investments per statement of net position | \$ 133,885,622 | | | |

<u>Fair Value Measurements</u> - Following is a description of the valuation methodologies used for assets measured at fair value in the table above.

An investment's categorization within the valuation hierarchy is based on the lowest level of any input that is significant to the fair value measurement. The following is a description of the valuation methodologies used for instruments measured at fair value, including the general classification of such instruments pursuant to the valuation hierarchy.

US treasury obligations are valued at Level 1 using quoted prices in active markets for identical assets.

US agency obligations, state bonds and commercial paper are valued at Level 2 using pricing models that maximize the use of observable inputs for similar securities.

<u>Interest Rate Risk</u> - As a means of limiting its exposure to fair value losses arising from rising interest rates, the Turnpike's investment policy limits investments in mortgage backed security issuers with remaining maturities not exceeding five years, and U.S. dollar denominated deposit accounts maturing no more than 360 days after purchase.

<u>Credit Risk</u> - Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. It is the Turnpike's policy to diversify investments so that potential losses on individual securities will be minimized. On June 30, 2023 and 2022, the Turnpike's investments in U.S. agency obligations not directly guaranteed by the U.S. government were rated AA+ by Standard & Poor's. On June 30, 2023 and 2022, commercial paper was rated from A- to A-1 by Standard and Poor's. State and municipality bonds held on June 30, 2023 and 2022 were rated AAA to AA by Standard & Poor's.

<u>Concentration of Credit Risk</u> - The Turnpike investment policy limits the amount that may be invested in any one issuer. The limit on any single U.S. Government Sponsored Enterprise may not exceed 35% of the combined portfolio of the Turnpike. Additionally, the limit on money market funds and certificates of deposit and other depository accounts may not exceed 50% of each type

NOTES TO FINANCIAL STATEMENTS

3. DEPOSITS, INVESTMENTS AND INVESTMENT INCOME (CONTINUED)

of the combined portfolio of the Turnpike. On June 30, 2023 and 2022, the Turnpike had the following concentrations:

| | 2023 | 2022 |
|--|--------|--------|
| Federal Home Loan Mortgage Corporation | 15.14% | 36.62% |
| Federal Home Loan Bank | 65.19% | 28.27% |
| Federal National Mortgage Association | N/A | 9.93% |
| MUFG Bank LTD/NY Comm Paper | N/A | 5.16% |

<u>Summary of Carrying Values</u> - The carrying values of deposits and investments shown above are included in the statement of net position as follows:

| | 2023 | 2022 |
|-----------------|----------------|----------------|
| Carrying Value: | | |
| Deposits | \$ 13,862,047 | \$ 13,167,396 |
| Investments | 185,329,515 | 197,057,449 |
| | | |
| | \$ 199,191,562 | \$ 210,224,845 |

Included in the following statement of net position captions:

| | 2023 | 2022 |
|--------------------------------------|----------------|----------------|
| Cash and cash equivalents | \$ 56,361,489 | \$ 76,315,300 |
| Short-term investments | 78,131,580 | 48,276,947 |
| Restricted cash and cash equivalents | 4,119,915 | 23,923 |
| Restricted investments | 15,187,814 | 19,782,514 |
| Other long-term investments | 45,390,764 | 65,826,161 |
| | | |
| | \$ 199,191,562 | \$ 210,224,845 |
| | | |

Investment Income - Investment income for the periods ended June 30, consisted of:

| | 2023 | 2022 |
|---|----------------------------|--------------------------------|
| Interest and dividend income Net change in fair value of investments | \$ 3,161,875 912,941 | \$ 1,363,873 (3,846,564) |
| | \$ 4,074,816 | \$ (2,482,691) |

NOTES TO FINANCIAL STATEMENTS

4. CAPITAL ASSETS

Capital assets activity for the periods ended June 30, 2023 and 2022 (restated) was:

| | June 30, 2022 | Increases | Decreases | June 30, 2023 |
|--|--|---|--------------------------------|--|
| Capital assets, not being depreciated: Land Infrastructure, including CIP | \$ 20,349,517 681,859,494 | \$ | \$ 1,115,875 12,191,040 | \$ 19,324,148 722,519,339 |
| Total capital assets, not being depreciated | 702,209,011 | 52,941,391 | 13,306,915 | 741,843,487 |
| Capital assets, being depreciated: Buildings and improvements Machinery and equipment Leased equipment Subscription assets | 42,477,168 36,830,035 233,741 867,825 | 7,345,376 11,824 | 1,808,202 | 42,477,168 42,367,209 245,565 867,825 |
| Total capital assets being depreciated | 80,408,769 | 7,357,200 | 1,808,202 | 85,957,767 |
| Less accumulated depreciation for: Buildings and improvements Machinery and equipment Leased equipment Subscription assets | 19,529,001 23,648,254 66,630 77,196 | 1,058,748 3,164,236 70,089 288,380 | 1,659,583 | 20,587,749 25,152,907 136,719 365,576 |
| Total accumulated depreciation | 43,321,081 | 4,581,453 | 1,659,583 | 46,242,951 |
| Total capital assets, being depreciated, net | 37,087,688 | 2,775,747 | 148,619 | 39,714,816 |
| Capital assets, net | \$ 739,296,699 | \$ 55,717,138 | \$ 13,455,534 | \$ 781,558,303 |

NOTES TO FINANCIAL STATEMENTS

4. CAPITAL ASSETS (CONTINUED)

| | June 30, 2021 | Increases | Decreases | June 30, 2022 |
|--|--|--|-----------------------|--|
| Capital assets, not being depreciated: Land Infrastructure, including CIP | \$ 20,349,017 655,694,402 | \$ | \$ | \$ 20,349,517 681,859,494 |
| Total capital assets, not being depreciated | 676,043,419 | 27,322,058 | 1,156,466 | 702,209,011 |
| Capital assets, being depreciated: Buildings and improvements Machinery and equipment Leased equipment Subscription assets | 42,477,168 37,014,787 63,790 | 2,132,975 169,951 867,825 | 2,317,727 | 42,477,168 36,830,035 233,741 867,825 |
| Total capital assets being depreciated | 79,555,745 | 3,170,751 | 2,317,727 | 80,408,769 |
| Less accumulated depreciation for: Buildings and improvements Machinery and equipment Leased equipment Subscription assets | 18,438,587 22,546,863 6,663 | 1,090,414 3,188,761 59,967 77,196 | 2,087,370 | 19,529,001 23,648,254 66,630 77,196 |
| Total accumulated depreciation | 40,992,113 | 4,416,338 | 2,087,370 | 43,321,081 |
| Total capital assets, being depreciated, net | 38,563,632 | (1,245,587) | 230,357 | 37,087,688 |
| Capital assets, net | \$ 714,607,051 | \$ 26,076,471 | \$ 1,386,823 | \$ 739,296,699 |

5. ACCOUNTS PAYABLE AND ACCRUED EXPENSES

Accounts payable and accrued expenses in current liabilities at June 30, consisted of:

| | 2023 | 2022 |
|---|------------------------------|-------------------------------|
| Payable to suppliers Contracts payable and retained amounts Payable to employees (including payroll | \$ 7,185,970 1,871,438 | \$ 14,853,589 2,481,864 |
| taxes and benefits) Concessionaires deposits | 1,054,204 875,000 | 806,909 474,226 |
| Estimated self-insurance costs | 986,258 | 1,020,000 |
| | \$ 11,972,870 | \$ 19,636,588 |

NOTES TO FINANCIAL STATEMENTS

6. LONG-TERM LIABILITIES

The following is a summary of long-term liability transactions for the Turnpike for the periods ended June 30, 2023 and 2022 (restated):

| | June 30, 2022 | Additions | Deductions | June 30, 2023 | Current Portion |
|--|------------------------------|----------------------|------------------------------|------------------------------|---------------------|
| Long-term debt Revenue bonds Bond premium Other long-term liabilities | \$ 103,155,000 14,844,373 | \$ | \$ 8,715,000 1,361,395 | \$ 94,440,000 13,482,978 | \$ 7,980,000 |
| Lease liabilities Subscription liabilities | 167,877 566,358 | 11,824 | 69,451 280,706 | 110,250 285,652 | 72,156 285,652 |
| Net pension liability Total OPEB liability Accrued compensated | 10,807,002 5,839,489 | 9,672,126 473,517 | 3,315,428 758,671 | 17,163,700 5,554,335 | |
| absences | 3,840,000 | 2,017,000 | 1,794,000 | 4,063,000 | 1,794,000 |
| Total long-term liabilities | \$ 139,220,099 | \$ 12,174,467 | \$ 16,294,651 | \$ 135,099,915 | \$ 10,131,808 |
| | <u>June 30, 2021</u> | Additions | Deductions | June 30, 2022 | Current Portion |
| Long-term debt Revenue bonds Bond premium Other long-term liabilities | \$ 112,585,000 16,205,768 | \$ | \$ 9,430,000 1,361,395 | \$ 103,155,000 14,844,373 | \$ 8,715,000 |
| Lease liabilities Subscription liabilities | 57,482 | 169,951 867,825 | 59,556 301,467 | 167,877 566,358 | 69,263 280,706 |
| Net pension liability Total OPEB liability Accrued compensated | 15,461,921 6,941,656 | 4,093,229 352,679 | 8,748,148 1,454,846 | 10,807,002 5,839,489 | |
| absences | 3,478,000 | 1,885,000 | 1,523,000 | 3,840,000 | 1,523,000 |
| Total long-term liabilities | \$ 154,729,827 | \$ 7,368,684 | \$ 22,878,412 | \$ 139,220,099 | \$ 10,587,969 |

NOTES TO FINANCIAL STATEMENTS

7. REVENUE BONDS PAYABLE

At June 30, 2023 and 2022, Turnpike revenue bonds payable were as follows:

| | 2023 | 2022 |
|------------------------------|--------------------------|--------------------------|
| Series 2019A Series 2020A | 62,335,000 32,105,000 | 62,335,000 40,820,000 |
| | <u>\$ 94,440,000</u> | <u>\$ 103,155,000</u> |

Interest rates on the bonds vary between 3.00% and 5.00%. The debt service requirements as of June 30, 2023, are as follows:

| Year Ending June 30, | Total to be Paid | Principal | Interest |
|-------------------------|-------------------------|------------------|------------------|
| 2024 | \$ 11,940,200 | \$ 7,980,000 | \$ 3,960,200 |
| 2025 | 10,957,125 | 7,225,000 | 3,732,125 |
| 2026 | 9,972,075 | 6,445,000 | 3,527,075 |
| 2027 | 8,985,800 | 5,640,000 | 3,345,800 |
| 2028 | 8,003,975 | 4,815,000 | 3,188,975 |
| 2029 – 2033 | 36,831,375 | 24,145,000 | 12,686,375 |
| 2034 – 2038 | 36,831,875 | 31,005,000 | 5,826,875 |
| 2039 | 7,364,625 | 7,185,000 | 179,625 |
| | \$ 130,887,050 | \$ 94,440,000 | \$ 36,447,050 |

Bonds subject to redemption prior to maturity at the Turnpike's option are as follows:

| | Callable on or After | Call Price |
|--------------|----------------------|------------|
| Series 2019A | September 1, 2029 | Atpor |
| | | At par |
| Series 2020A | No early redemption | N/A |

In August 2020, the Turnpike issued \$50,250,000 in Series 2020A Turnpike Refunding Revenue Bonds at a premium of \$4,596,823 with an average interest rate of 3%, to current refund \$41,390,000 of the Turnpike's Series 2010A and \$14,805,000 of the Turnpike's Series 2012A Bonds with an average interest rate of 4.06% and 3.59%, respectively. The Turnpike refunded these bonds to reduce total debt payments by \$10,109,925. The net economic gain (difference between the present value of the old and new debt service payments) is \$7,013,508.

In April 2019, the Turnpike issued \$62,335,000 in Series 2019A Turnpike Refunding Revenue Bonds at a premium of \$13,741,774 with an average interest rate of 5%, to advance refund the Turnpike's Series 2009A Bonds. Approximately \$79,293,302 was irrevocably deposited into an escrow account to refund \$77,425,000 of outstanding Series 2009A bonds with an average interest rate of 6.6%. The 2009A bonds will be called on September 1, 2029. As a result, the Series 2009A bonds are defeased and the liability for this portion of the bonds has been removed from

NOTES TO FINANCIAL STATEMENTS

7. REVENUE BONDS PAYABLE (CONTINUED)

the Turnpike's financial statements. The Turnpike refunded these bonds to reduce total debt payments by \$26,161,721. The economic gain (difference between the present value of the old and new debt service payments) is \$16,758,230.

The bond trust indenture of the Turnpike requires, among other things, that special reserve accounts be established and maintained. Additionally, the indenture requires the Turnpike to charge such tolls for the use of the Turnpike, that, together with any other available funds, will produce revenues at least equal to the greater of: a) an amount sufficient to pay operating, maintenance, and debt service costs, and to satisfy deposits to the debt service reserve fund and the replacement reserve fund as defined by the bond trust indenture; or b) an amount sufficient to enable the Turnpike to have in each fiscal year a debt service coverage ratio that will not be less than 1.25. The Turnpike was in compliance with the above requirements as of June 30, 2023 and 2022.

The Turnpike has pledged specific revenue streams to secure the repayment of certain outstanding debt issuances. The corresponding debt issuances are for Turnpike revenue bonds and the purpose of the debt is for Turnpike improvements. The following table lists those revenues, the amount and term of the pledge remaining, the current year principal and interest on the debt, the amount of pledged revenue recognized during the current fiscal year, and the approximate percentage of the revenue stream that has been committed:

| | | | | Principal and | Pledged net revenue |
|--------------------|------------------|--------------------|-------------------------------------|--|--|
| Revenue pledged | Amount of pledge | Term of commitment | Percentage of revenue pledged | interest for the year ended 2023 | recognized for the year ended 2023 |
| Net revenues | \$ 130,887,050 | Through 2039 | 100% | \$ 12,925,625 | \$ 99,835,061 |

8. LEASE LIABILIITES

| | | | | | | Amount o | utsi | tanding |
|---------------------------------|----------------------------|------------------------------------|------------|-------------------|----|-----------------|------|-----------------|
| Description and purpose | Date of lease agreement | Amount of original agreement | Lease term | Interest rates | J | une 30, 2023 | J | une 30, 2022 |
| Konica Minolta copier | 12/23/2020 | \$ 63,790 | 60 months | 0.6557% | \$ | 32,144 | \$ | 44,854 |
| Konica Minolta copier Topeka HQ | 3/17/2023 | 11,824 | 60 months | 0.6557% | | 11,636 | | |
| IBM Lease 169234 | 9/1/2021 | 68,433 | 36 months | 0.6873% | | 26,765 | | 49,537 |
| IBM Lease 169235 | 9/1/2021 | 101,518 | 36 months | 0.6873% | | 39,705 | | 73,486 |
| | | \$ 245,565 | | | \$ | 110,250 | \$ | 167,877 |

NOTES TO FINANCIAL STATEMENTS

8. LEASE LIABILIITES (CONTINUED)

The principal and interest requirements to maturity as of June 30, 2023, are as follows:

| Year Ending June 30, | Total to be Paid | Principal | Interest |
|-------------------------|-------------------------|---------------|--------------|
| 2024 | \$ 72,675 | \$ 72,156 | \$ 519 |
| 2025 | 24,992 | 24,842 | 150 |
| 2026 | 8,972 | 8,923 | 49 |
| 2027 | 2,489 | 2,468 | 21 |
| 2028 | 1,866 | 1,861 | 5 |
| | \$ 110,994 | \$ 110,250 | \$ 744 |

9. SUBSCRIPTION LIABILITIES

| | | | | | Amount o | utstanding |
|-------------------------|--------------------------------------|------------------------------------|-------------------|-------------------|------------------|------------------|
| Description and purpose | Date of subscription agreement | Amount of original agreement | Subscription term | Interest rates | June 30, 2023 | June 30, 2022 |
| Debtbook | 4/12/2022 | 19,117 | 36 months | 2.0147% | \$ 6,372 | \$ 12,617 |
| Optiv security | 4/1/2022 | 609,766 | 36 months | 1.6597% | 203,237 | 403,157 |
| VMware ELA | 4/11/2022 | 228,159 | 36 months | 2.0147% | 76,043 | 150,584 |
| | | \$ 857,042 | | | \$285,652 | \$566,358 |

The principal and interest requirements to maturity as of June 30, 2023, are as follows:

| Year Ending June 30, | . <u> </u> | Total to be Paid | Principal | Interest |
|-------------------------|------------|---------------------|---------------|--------------|
| 2024 | \$ | 290,685 | \$ 285,652 | \$ 5,033 |

10. DEFINED BENEFIT PENSION PLAN

General Information about the Pension Plan

Plan description. The Turnpike participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 South Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

NOTES TO FINANCIAL STATEMENTS

10. DEFINED BENEFIT PENSION PLAN (CONTINUED)

Benefits provided. KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Benefits are established by statute and may only be changed by the General Assembly. Member employees with ten or more years of credited service, may retire as early as age 55, with an actuarially reduced monthly benefit. Normal retirement is at age 65, age 62 with ten years of credited service, or whenever an employee's combined age and years of credited service equal 85 "points".

Monthly retirement benefits are based on a statutory formula that includes final average salary and years of service. When ending employment, member employees may withdraw their contributions from their individual accounts, including interest. Member employees who withdraw their accumulated contributions lose all rights and privileges of membership. The accumulated contributions and interest are deposited into and disbursed from the membership accumulated reserve fund as established by K.S.A. 74-4922.

Member employees chose one of seven payment options for their monthly retirement benefits. At retirement, a member employee may receive a lump-sum payment of up to 50% of the actuarial present value of the member employee's lifetime benefit. His or her monthly retirement benefit is then permanently reduced based on the amount of the lump-sum. Benefit increases, including ad hoc post-retirement benefit increases, must be passed into law by the Kansas Legislature. Benefit increases are under the authority of the Legislature and the Governor of the State of Kansas.

The 2012 Legislature made changes affecting new hires, current member employees and employers. A new KPERS 3 cash balance retirement plan for new hires starting January 1, 2015, was created. Normal retirement age for KPERS 3 is 65 with five years of service or 60 years with 30 years of service. Early retirement is available at age 55 with ten years of service, with a reduced benefit. Monthly benefit options are an annuity benefit based on the account balance at retirement.

For all pension coverage groups, the retirement benefits are disbursed from the retirement benefit payment reserve fund as established by K.S.A. 74-4922.

Contributions. K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contributions rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

NOTES TO FINANCIAL STATEMENTS

10. DEFINED BENEFIT PENSION PLAN (CONTINUED)

State law provides that the employer contribution rates for KPERS 1, KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. KPERS is funded on an actuarial reserve basis. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1.00% contribution rate for Death and Disability Program) and the statutory contribution rate were 8.87% from July 1, 2021 through December 31, 2021 and 8.90% from January 1, 2022 through June 30, 2022. The actuarially-determined employer contribution rate and the statutory contribution rate were 8.90% from July 1, 2022 through December 31, 2022 and 8.43% from January 1, 2023 through June 30, 2023. Contributions to the pension plan from the Turnpike were \$1,748,431 and \$1,541,758 for the periods ended June 30, 2023 and 2022, respectively.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Net pension liability activity for the years ended June 30 was as follows:

| | | June 30, 2023 | June 30, 2022 |
|-----------------------|----|------------------|-------------------|
| Net pension liability | \$ | 17,163,700 | \$ 10,807,002 |
| Measurement date | | June 30, 2022 | June 30, 2021 |
| Valuation date | D | ecember 31, 2021 | December 31, 2020 |
| Proportion | | 0.863% | 0.901% |
| Change in proportion | | 0.037% | -0.009% |

The collective net pension liability is measured by KPERS each June 30, and the total pension liability used to calculate the collective net pension liability is determined by an actuarial valuation as of each December 31, rolled forward to June 30. The Turnpike's proportion of the collective net pension liability was based on the ratio of the Turnpike's actual contributions to KPERS, relative to the total employer and non-employer contributions of the local subgroup within KPERS for the fiscal years ended June 30, 2022 and 2021. The contributions used exclude contributions made for prior service, excess benefits and irregular payments.

For the years ended June 30, 2023 and 2022, the Turnpike recognized pension expense of \$1,636,060 and \$468,575, respectively. At June 30, 2023 and 2022, the Turnpike reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

NOTES TO FINANCIAL STATEMENTS

10. DEFINED BENEFIT PENSION PLAN (CONTINUED)

| | June 30, 2023 | | | 3 | June 30, 2022 | | | |
|--|---------------|--------------------------------------|----|------------------------|---------------|--------------------------------------|----------------------------------|-----------|
| | C | Deferred Outflows of Resources | | ws of Deferred Inflows | | Deferred Dutflows of Resources | Deferred Inflows of Resources | |
| Difference between expected and actual experience | \$ | 649,202 | \$ | 30,765 | \$ | 426,577 | \$ | 97,853 |
| Net difference between projected and actual earnings on pension plan investments | | 1,452,907 | | | | | | 3,837,537 |
| Changes in proportionate share | | 76,268 | | 920,056 | | 100,251 | | 1,010,131 |
| Changes in assumptions | | 2,743,518 | | | | 2,127,371 | | |
| Turnpike contributions subsequent to measurement date | . <u> </u> | 1,748,431 | | | | 1,541,758 | | |
| Total | \$ | 6,670,326 | \$ | 950,821 | \$ | 4,195,957 | \$ | 4,945,521 |

The \$1,748,431 reported as deferred outflows of resources related to pensions resulting from the Turnpike contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year ended June 30: | |
|---------------------|-----------------|
| 2024 | \$ 908,768 |
| 2025 | 1,026,951 |
| 2026 | 530,860 |
| 2027 | 1,460,060 |
| 2028 | 44,435 |
| | \$ 3,971,074 |
| | |

Actuarial assumptions. The total pension liability for KPERS in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| Price inflation | 2.75% |
|---|--------------------------------------|
| Wage inflation | 3.50% |
| Salary increases, including wage increases | 3.50% to 12.00%, including inflation |
| Long-term rate of return, net of investment | 7.00% |
| expense, and including price inflation | 7.00% |

Mortality rates were based on the RP 2014 Mortality Tables, with age setbacks and age set forwards as well as other adjustments based on different membership groups. Future mortality improvements are anticipated using Scale MP-2016.

NOTES TO FINANCIAL STATEMENTS

10. DEFINED BENEFIT PENSION PLAN (CONTINUED)

The actuarial assumptions used in the December 31, 2021 valuation were based on the results of an actuarial experience study conducted for the three-year period beginning January 1, 2016. The experience study is dated January 7, 2020.

The actuarial assumptions changes adopted by the Pension Plan for all groups based on the experience study were as follows:

• Investment return assumption was lowered from 7.25% to 7.00%

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class as of the most recent experience study dated January 7, 2020, as provided by KPERS' investment consultant, are summarized in the following table:

| | Target | Long-Term Expected |
|------------------------|------------|---------------------|
| Asset Class | Allocation | Real Rate of Return |
| U.S. equities | 23.5% | 5.20% |
| Non-U.S. equities | 23.5 | 6.40 |
| Private equity | 8 | 9.50 |
| Private real estate | 11 | 4.45 |
| Yield driven | 8 | 4.70 |
| Real return | 11 | 3.25 |
| Fixed income | 11 | 1.55 |
| Short-term investments | 4 | 0.25 |
| Total | 100% | |

Discount rate. The discount rate used by KPERS to measure the total pension liability at June 30, 2022 was 7.00%. The discount rate used to measure the total pension liability at the prior measurement date of June 30, 2021 was 7.25%. The projection of cash flows used to determine the discount rate was based on member and employer contributions. The local employers do not necessarily contribute the full actuarial determined rate. Based on legislation passed in 1993 and subsequent legislation, the employer contribution rates certified by the KPERS' Board of Trustees for this group may not increase by more than the statutory cap. The statutory cap for the State fiscal year 2022 was 1.2%. The local employers are currently contributing the full actuarial contribution rate. The expected employer actuarial contribution rate was modeled for future years for these groups, assuming all actuarial assumptions are met in the future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTES TO FINANCIAL STATEMENTS

10. DEFINED BENEFIT PENSION PLAN (CONTINUED)

Sensitivity of the Turnpike's proportionate share of the collective net pension liability to changes in the discount rate. The following presents the Turnpike's proportionate share of the collective net pension liability calculated using the discount rate of 7.00% for fiscal 2023 and 7.25% for fiscal year 2022, as well as what the Turnpike's proportionate share of the collective net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00/6.25%) or 1-percentage-point higher (8.00/8.25%) than the current rate:

| | Current Discount | | | | | | | |
|---------------|------------------|--------------|----|--------------|----|--------------|--|--|
| | 1 | % Decrease | | Rate | 1 | 1% Increase | | |
| | (| (6.00/6.25%) | | (7.00/7.25%) | | (8.00/8.25%) | | |
| | | | | | | | | |
| June 30, 2023 | \$ | 24,656,212 | \$ | 17,163,700 | \$ | 10,921,352 | | |
| June 30, 2022 | \$ | 17,776,462 | \$ | 10,807,002 | \$ | 4,962,219 | | |

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued KPERS financial report.

11. OTHER POST EMPLOYMENT HEALTHCARE BENEFITS DESCRIPTION

The Turnpike participates in two different other post-employment benefit plans (OPEB), which are separately disclosed in the following section.

Turnpike's OPEB Plan

Plan Description. The Turnpike offers medical, dental and prescription drug insurance to qualifying retirees and their dependents through a single-employer defined benefit healthcare plan. Qualifying retirees are those employees who retire with at least 10 years of full-time employment with the Turnpike and are eligible to receive pension benefits under the Kansas Public Employees' Retirement System (KPERS). No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75. There is no stand-alone financial report for the plan.

Benefits Provided. Retirees must pay COBRA rates to continue coverage, which extends until the individuals become eligible for Medicare at age 65. Turnpike retirees not meeting specified age and service criteria contribute 100% of the COBRA premium rate; otherwise, retirees pay the same rate as employees, and the Turnpike pays the remaining cost of coverage. The medical and dental benefits are provided through a self-insured arrangement, with the subsidy provided from general operating funds.

NOTES TO FINANCIAL STATEMENTS

11. OTHER POST EMPLOYMENT HEALTHCARE BENEFITS DESCRIPTION (CONTINUED)

Employees covered by benefit terms. At June 30, 2023, the following employees were covered by the benefit terms:

| Inactive employees or beneficiaries currently receiving benefit payments | 56 |
|--|-----|
| Active employees | 266 |
| | 322 |

Total OPEB Liability

Total OPEB liability activity for the years ended June 30 was as follows:

| | , | June 30, 2023 | June 30, 2022 |
|----------------------|----|-----------------|-------------------|
| Total OPEB Liability | \$ | 5,112,032 | \$ 5,376,320 |
| Measurement date | | June 30, 2023 | June 30, 2022 |
| Valuation date | | January 1, 2022 | January 1, 2022 |

Actuarial assumptions and other inputs. The total OPEB liability in the January 1, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all period included in the measurement, unless otherwise noted:

| Discount rate | 3.90% for June 30, 2022 measurement date 4.00% for June 30, 2023 measurement date |
|-------------------------------|--|
| Healthcare cost trend rates | 3.90% for remaining 2022, 6.5% for 2023, decreasing by 0.50% per year for years 2023- 2025 and 0.25% per year for 2026 and after to an ultimate rate of 4.50% for 2029 and later years |
| Retiree share of benefit cost | Retirees pay 100% of COBRA rates unless specified minimum age and service levels are met, in that case retirees pay active employee premium rates. |

The discount rate was based on the average of the published yields from the S&P Municipal Bond 20-year High Grade and the Fidelity GO AA-20 Years indexes. Mortality rates were based on the Society of Actuaries Pub-2010 Public Retirement Plans Headcount-weighted General Mortality Tables using MP-2021 Full Generational Improvement.

The actuarial assumptions used in the January 1, 2022 valuation were based on reasonable expectations of future experience under the postretirement insurance program based on years of experience information provided by the Turnpike.

NOTES TO FINANCIAL STATEMENTS

11. OTHER POST EMPLOYMENT HEALTHCARE BENEFITS DESCRIPTION (CONTINUED)

Changes in the Total OPEB Liability

| | Ju | ne 30, 2023 | June 30, 2022 | | |
|--|----|-------------|---------------|-------------|--|
| | Т | otal OPEB | Total OPEB | | |
| | | Liability | | Liability | |
| Beginning balance | \$ | 5,376,320 | \$ | 6,418,406 | |
| Changes for the year: | | | | | |
| Service cost | | 85,193 | | 174,142 | |
| Interest | | 202,400 | | 127,532 | |
| Differences between actual and expected experience | | 142,238 | | 160,760 | |
| Changes in assumptions and inputs | | (150,567) | | (1,072,638) | |
| Benefit payments | | (543,552) | | (431,882) | |
| Net changes | | (264,288) | | (1,042,086) | |
| Ending balance | \$ | 5,112,032 | \$ | 5,376,320 | |

Changes of assumptions. Changes of assumptions and other inputs reflect the effects of the following changes:

- For the June 30, 2022 valuation, the salary scale was revised from 3.00% to 4.00%.
- The discount rate increased from 3.90% on June 30, 2022 to 4.00% on June 30, 2023 and increased from 2.00% on June 30, 2021 to 3.90% on June 30, 2022.
- The mortality assumption was changed from the Society of Actuaries Pub-2010 Public Retirement Plans Headcount-weighted General Mortality Tables using Scale MP-2020 Full Generational Improvement on June 30, 2021. For the June 30, 2022 and 2023 measurement dates, Scale MP-2021 Full Generational Improvement was used.
- The retiree per capita costs, retiree contribution premiums and trend assumption were updated as part of the actuarial evaluation for both valuation years.

Changes of benefit terms. There were no changes in benefit terms for June 30, 2022 or 2023.

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of the Turnpike, as well as what the Turnpike's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.00%/2.90%) or 1-percentage-point higher (5.00%/4.90%) than the current discount rate:

NOTES TO FINANCIAL STATEMENTS

11. OTHER POST EMPLOYMENT HEALTHCARE BENEFITS DESCRIPTION (CONTINUED)

| | 1% Decrease (3.00%/2.90%) | Current Discount Rate (4.00%/3.90%) | 1% Increase (5.00%/4.90%) |
|---------------|------------------------------|-------------------------------------|------------------------------|
| June 30, 2023 | \$ 5,356,526 | \$ | \$ 4,878,969 |
| June 30, 2022 | \$ 5,640,462 | | \$ 5,124,198 |

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the Turnpike, as well as what the Turnpike's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage point lower or 1-percentage-point higher than the current healthcare cost trend rates:

| | | Current Healthcare Cost | | | | | | |
|---------------|------------|----------------------------|----|------------|-------------|-----------|--|--|
| | <u>1% </u> | 1% Decrease | | rend Rates | 1% Increase | | | |
| June 30, 2023 | \$4 | ,754,426 | \$ | 5,112,032 | \$ | 5,517,505 | | |
| June 30, 2022 | \$5 | ,044,010 | \$ | 5,376,320 | \$ | 5,752,204 | | |

<u>OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related</u> to OPEB

For the year ended June 30, 2023 and 2022, the Turnpike recognized OPEB expense of \$266,423 and \$281,545, respectively. At June 30, 2023 and 2022, the Turnpike reported deferred outflows of resources from the following sources:

| | June 30, 2023 | | | | June 30, 2022 | | | |
|---|--------------------------------------|-------------------|------------------------|------------------------|---------------|---------------------------------|-------------------------------------|------------------------|
| | Deferred Outflows of Resources | | Outflows of Inflows of | | Ou | eferred tflows of sources | Deferred Inflows of Resources | |
| Difference between expected and actual experience | \$ | 827,068 | \$ | 56,403 | \$ | 896,603 | \$ | 67,683 |
| Changes in assumptions Total | \$ | 56,115 883,183 | \$ | 1,236,370 1,292,773 | \$ | 76,810 973,413 | \$ | 1,328,161 1,395,844 |

Amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| | Def | ferred (Inflows) of Resources |
|--|------------------|---|
| Year ended June 30: | | |
| 202 | 4 \$ | (21,170) |
| 202 | 5 | (24,658) |
| 202 | 6 | (64,797) |
| 202 | 7 | (97,047) |
| 202 | 8 | (199,835) |
| Thereafte | er | (2,083) |
| | \$ | (409,590) |
| 202 202 202 202 202 202 | 5 6 7 8 | (24,658) (64,797) (97,047) (199,835) |

NOTES TO FINANCIAL STATEMENTS

11. OTHER POST EMPLOYMENT HEALTHCARE BENEFITS DESCRIPTION (CONTINUED)

KPERS Death and Disability OPEB Plan

Plan Description. The Turnpike participates in an agent multiple-employer defined benefit other post-employment benefit (OPEB) plan which is administered by KPERS. The plan provides long-term disability benefits and life insurance benefits for disabled members to KPERS members, as provided by K.S.A. 74-04927. The plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. Because the trust's assets are used to pay employee benefits other than OPEB, no assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75. There is no stand-alone financial report for the plan.

Benefits provided. Benefits are established by statute and may be amended by the KPERS Board of Trustees. The Plan provides long-term disability benefits equal to 60% (prior to January 1, 2006, 66-2/3%) of annual compensation, offset by other benefits. Members receiving long-term disability benefits also receive credit towards their KPERS retirement benefits and have their group life insurance coverage continued under the waiver premium provision.

Long-term disability benefit. Monthly benefit is 60% of the member's monthly compensation, with a minimum of \$100 and maximum of \$5,000. The monthly benefit is subject to reduction by deductible sources of income, which includes Social Security primary disability or retirement benefits, worker's compensation benefits, other disability benefits from any other source by reason of employment, and earnings from any form of employment. If the disability begins before age 60, benefits are payable while disability continues until the member's 65th birthday or retirement date, whichever occurs first. If the disability occurs after age 60, benefits are payable while disability occurs after age 60, benefits are payable while disability occurs after age 60, benefits are payable while disability occurs after age 60, benefits are payable while disability occurs after age 60, benefits are payable while disability occurs after age 60, benefits are payable while disability occurs after age 60, benefits are payable while disability occurs after age 60, benefits are payable while disability continues until the member retires, whichever occurs first. Benefit payments for disabilities caused or contributed to by substance abuse or non-biologically based mental illnesses are limited to the term of the disability or 24 months per lifetime, whichever is less. There are no automatic cost-of-living increase provisions. KPERS has the authority to implement an ad hoc cost-of living increase.

Group life waiver of premium benefit. Upon the death of an employee who is receiving monthly disability benefits, the plan will pay a lump-sum benefit to eligible beneficiaries. The benefit amount will be 150% of the greater of the member's annual rate of compensation at the time of disability or the member's previous 12 months of compensation at the time of the last date on payroll. If the member has been disabled for 5 or more years, the annual compensation or salary rate at the time of death will be indexed using the consumer price before the life insurance benefit is computed. The indexing is based on the consumer price index, less one percentage point, to compute the death benefit. If a member is diagnosed as terminally ill with a life expectancy of 12 months or less, the member may be eligible to receive up to 100% of the death benefit rather than having the benefit paid to the beneficiary. If a member retires or disability benefits end, the member may convert the group life insurance coverage to an individual life insurance policy.

Employees covered by benefit terms. At June 30, 2023, the following employees were covered by the benefit terms:

| Disabled employees | 2 |
|--------------------|-----|
| Active employees | 297 |
| | 299 |

NOTES TO FINANCIAL STATEMENTS

11. OTHER POST EMPLOYMENT HEALTHCARE BENEFITS DESCRIPTION (CONTINUED)

Total OPEB Liability

Total OPEB liability activity for the years ended June 30 was as follows:

| | Ju | ne 30, 2023 | | June 30, 2022 |
|----------------------|------|---------------|----|-----------------|
| Total OPEB liability | \$ | 442,303 | \$ | 463,169 |
| Measurement date | | June 30, 2022 | | June 30, 2021 |
| Valuation date | Dece | mber 31, 2021 | De | cember 31, 2020 |

Actuarial assumptions and other inputs. The total OPEB liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise noted:

| Price inflation | 2.75% |
|--|--|
| Payroll growth | 3.00% |
| Salary increases, including inflation | 3.50 to 10%, including price inflation |
| Discount rate | 3.54% |
| Healthcare cost trend rates Retiree share of benefit cost | Not applicable for the coverage in this plan Not applicable for the coverage in this plan |

The discount rate was based on the Bond Buyer General Obligation 20-Bond Municipal Index.

Mortality rates were based on the RP-2014 Mortality tables, as appropriate, with adjustment for mortality improvements based on Scale MP-2021.

The actuarial assumptions used in the June 30, 2022 valuation were based on actuarial experience study for the three-year period beginning January 1, 2016. Other demographic assumptions are set to be consistent with the actuarial assumptions reflected in the December 31, 2021 KPERS pension valuation.

Changes in the Total OPEB Liability

| | Jun | e 30, 2023 | Jun | e 30, 2022 |
|---|-----|------------|-----|------------|
| | To | tal OPEB | To | otal OPEB |
| | | Liability | | Liability |
| Beginning balance | \$ | 463,169 | \$ | 523,250 |
| Changes for the year: | | | | |
| Service cost | | 66,421 | | 72,506 |
| Interest | | 11,304 | | 13,050 |
| Effect on economic/demographic gains/losses | | 23,551 | | (135,612) |
| Effect of assumptions changes or inputs | | (109,577) | | 523 |
| Benefit payments | | (12,565) | | (10,548) |
| Net changes | | (20,866) | | (60,081) |
| Ending balance | \$ | 442,303 | \$ | 463,169 |

NOTES TO FINANCIAL STATEMENTS

11. OTHER POST EMPLOYMENT HEALTHCARE BENEFITS DESCRIPTION (CONTINUED)

Changes of assumptions. Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The discount rate increased from 2.16% on June 30, 2021 to 3.54% on June 30, 2022 and decreased from 2.21% on June 30, 2020 to 2.16% on June 30, 2021.

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of the Turnpike, as well as what the Turnpike's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.54%/1.16%) or 1-percentage-point higher (4.54%/3.16%) than the current discount rate:

| | Current Discount | | | | | | | | | |
|---------------|---------------------------|------|--------------------|------------------------------|---------|--|--|--|--|--|
| | Decrease 4%/1.16%) | (3.5 | Rate 54%/2.16%) | 1% Increase (4.54%/3.16%) | | | | | | |
| June 30, 2023 | \$ 456,569 | \$ | 442,303 | \$ | 427,078 | | | | | |
| June 30, 2022 | \$ 471,723 | \$ | 463,169 | \$ | 451,332 | | | | | |

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The healthcare trend rates do not affect the liabilities related to the long-term disability benefits sponsored by KPERS. Therefore, there is no sensitivity to a change in healthcare trend rates.

<u>OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related</u> to OPEB

For the year ended June 30, 2023 and 2022, the Turnpike recognized OPEB expense of \$12,814 and \$29,196, respectively. At June 30, 2023 and 2022, the Turnpike reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | | June 3 | 0, 20 |)23 | |)22 | | |
|---------------------------------|------|-----------|-------|-----------|----|------------|----|-----------|
| | D | eferred | C | Deferred | D | eferred | [| Deferred |
| | •••• | tflows of | | nflows of | | itflows of | | nflows of |
| | Re | sources | R | esources | Re | sources | R | esources |
| Difference between expected and | | | | | | | | |
| actual experience | \$ | 21,210 | \$ | 357,017 | \$ | | \$ | 414,451 |
| Changes in assumptions | | 23,808 | | 108,357 | | 27,353 | | 12,143 |
| Benefit payments subsequent to | | | | | | | | |
| the measurement date | | 12,565 | | | | 10,548 | | |
| Total | \$ | 57,583 | \$ | 465,374 | \$ | 37,901 | \$ | 426,594 |

The deferred outflow of resources related to the benefit payments subsequent to the measurement date totaling \$12,565 consist of payment made to KPERS for benefits and administrative costs, and will be recognized as a reduction in the total OPEB liability during the year ended June 30, 2024. Other amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

NOTES TO FINANCIAL STATEMENTS

11. OTHER POST EMPLOYMENT HEALTHCARE BENEFITS DESCRIPTION (CONTINUED)

| | Deferred (Inflows) of Resources | | | | | |
|----------------------|------------------------------------|---|--|--|--|--|
| Year ended June 30: | | | | | | |
| 2022 | <u>2</u> \$ | (64,911) | | | | |
| 2023 | 3 | (64,911) | | | | |
| 2024 | 1 | (64,911) | | | | |
| 2025 | 5 | (64,303) | | | | |
| 2026 | 3 | (58,377) | | | | |
| Thereafter | r | (102,943) | | | | |
| | \$ | (420,356) | | | | |
| 2024 2025 2026 | 4 5 6 | (64,911) (64,303) (58,377) (102,943) | | | | |

Summary of OPEB Plans

As of June 30, 2023 and 2022, the Turnpike's total OPEB liability, deferred outflows of resources, deferred inflows of resources and OPEB expense associated with the two OPEB plans are summarized as follows:

| | June 30, 202 | 3 June 30, 2022 |
|--------------------------------|--------------|-----------------|
| Total OPEB liability | \$ 5,554,33 | 5 \$ 5,839,489 |
| Deferred outflows of resources | 940,76 | 6 1,011,314 |
| Deferred inflows of resources | 1,758,14 | 7 1,822,438 |
| OPEB expense | 279,23 | 37 310,741 |

12. RISK MANAGEMENT

The Turnpike is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; business interruption; errors and omissions; employee injuries and illnesses; natural disasters; and employee health, dental and accident benefits. Commercial insurance coverage is purchased for claims arising from such matters other than those related to worker's compensation and employee health benefits. Settled claims have not exceeded such commercial coverage during the past three years.

Liabilities include an accrual for claims that have been incurred but not reported. Claims liabilities are reevaluated periodically to take into consideration recently settled claims, frequency of claims and other economic and social factors.

NOTES TO FINANCIAL STATEMENTS

12. RISK MANAGEMENT (CONTINUED)

Changes in the balance of claims liabilities during 2023 and 2022 are summarized as follows:

| | 2023 | 2022 |
|---|--------------------------|--------------------------|
| Balance, beginning of period Current year claims and | \$ 1,020,000 | \$ 1,020,000 |
| changes in estimates Claim payments | 6,002,651 (6,036,393) | 6,264,900 (6,264,900) |
| Balance, end of period | <u>\$ 986,258</u> | <u>\$ 1,020,000</u> |

13. LESSOR LEASES

The Turnpike has entered into several leasing agreements with service stations, restaurants and communications companies along the Turnpike.

The service station and restaurant leases generally have terms of five years, 10.5 years or 12 years with interest rates ranging from 0.506% to 2.718%. The leases have various renewal options. The Turnpike is reimbursed for all utility payments and the lessee is responsible for insurance expenses associated with the properties. The service station and restaurant leases have base rents and contingent rental payments based on the gallons of gasoline sold, service station nonfuel sales or gross sales for the restaurant. For the years ended June 30, 2023 and 2022, contingent rental payments received were \$687,127 and \$1,041,336, respectively.

The lease agreements with communications companies are to operate communication systems within the Turnpike right-of-way. The leases generally have terms of five years or ten years. The five-year leases have anywhere from four to nine five-year renewal options. The Turnpike does not incur any significant costs associated with the maintenance of the communications systems and upon termination of the leases, the communication systems remain the property of the Turnpike.

NOTES TO FINANCIAL STATEMENTS

13. LESSOR LEASES (CONTINUED)

| Year Ending June 30, | Total to be received | Principal | Interest |
|--|---|---|--|
| 2024 2025 2026 2027 2028 2029 – 2033 2034 – 2038 2039 – 2043 2044 - 2048 | \$ 5,960,475 6,208,940 6,352,895 6,522,188 6,589,373 30,659,698 9,517,934 9,180,148 2,581,325 | \$ 4,617,020 5,047,399 5,265,524 5,512,975 5,661,172 27,294,897 7,636,756 8,338,890 2,384,767 | \$ 1,343,455 1,161,541 1,087,371 1,009,213 928,201 3,364,801 1,881,178 841,258 196,558 |
| 2049 | 516,265 | 506,153 | 10,112 |
| | \$ 84,089,241 | \$ 72,265,553 | \$ 11,823,688 |

The future payments included in the measurement of the lease receivable is as follows:

14. COMMITMENTS

The Turnpike has committed to construction contracts for Turnpike repair and improvements valued at approximately \$77,833,923 on June 30, 2023.

15. COST-SHARING AGREEMENTS

The Turnpike participates in various cost-sharing agreements with the Kansas Department of Transportation (KDOT) in order to minimize duplication of effort, facilities, and equipment. For example, the Turnpike is the project lead on a cost-sharing construction project with KDOT and the City of Wichita. The Turnpike will be reimbursed from KDOT and the City of Wichita for their portion of the project costs. At June 30, 2023 and 2022, the Turnpike recorded a \$6,025,964 and \$1,130,005 receivable from these parties for costs incurred, respectively.

In fiscal year 2020, the Turnpike became the project lead for a construction project that will be fully reimbursed by KDOT. At June 30, 2023 and 2022, the Turnpike recorded a \$720,070 and \$17,519 receivable from KDOT, respectively.

NOTES TO FINANCIAL STATEMENTS

16. PENDING GOVERNMENTAL ACCOUNTING STANDARDS

GASB Statement No. 99, Omnibus 2022, enhances comparability in accounting and financial reporting and improves the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This statement addresses a variety of topics including: 1) classification and reporting of derivative instruments within the scope of Statement No. 53 that do not meet the definition of either an investment derivative instrument or a hedging derivative instrument; 2) clarification of certain provisions in Statement No. 87, Statement No. 94 and Statement No. 96; 3) extension of the period during which the London Interbank offered Rate (LIBOR) is considered an appropriate benchmark interest rate of the qualitative evaluation of the effectiveness of an interest rate swap that hedges the interest rate risk of taxable debt; 4) accounting for the distribution of benefits as part of the Supplemental Nutrition Assistance Program; 5) disclosures related to nonmonetary transactions; 6) pledges of future revenues when resources are not received by the pledging government; 7) clarification of provisions in Statement No 34 related to the focus of the government-wide financial statements; terminology updates related to certain provisions of Statement No. 63; and 8) terminology used in Statement No. 53 to refer to resource flows statements. The provisions of this statement for items 1 and 2 are effective for financial statements for the Turnpike's fiscal year ending June 30, 2024, and June 30, 2023, respectively. All other provisions of this statement are effective upon issuance.

GASB statement No. 100, Accounting Changes and Error Corrections, enhances accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent and comparable information for making decisions or assessing accountability. This statement defines accounting changes as changes in accounting principles, changes in accounting estimates and changes to or within the financial reporting entity. This statement also addresses corrections of errors in previously issued financial statements. This statement prescribes the accounting and financial reporting for each type of accounting change and error corrections. This statement requires that changes in accounting principles and error corrections be reported retroactively by restating prior periods, changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period, and changes in accounting estimates be reported prospectively by recognizing the change in the current period. This statement also requires disclosure in the notes to the financial statements of descriptive information about accounting changes and error corrections. Furthermore, this statement addresses how information that is affected by a change in accounting principle or error correction should be presented in required supplementary information and supplementary information. The provisions of this statement are effective for financial statements for the Turnpike's fiscal year ending June 30, 2024.

GASB Statement No. 101, *Compensated Absences*, better meets the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. This is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The provisions of this statement are effective for financial statements for the Turnpike's fiscal year ending June 30, 2024.

REQUIRED SUPPLEMENTARY INFORMATION

REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Changes in the Turnpike's Total OPEB Liability

Last Six Fiscal Years*

Turnpike's OPEB Plan

| Measurement Date | Ju | 2023 ine 30, 2023 | Ju | 2022 ine 30, 2022 | 2021 June 30, 2021 | | 2020 June 30, 2020 | | 2019 June 30, 2019 | | Jun | 2018 e 30, 2018 |
|--|----|----------------------|----|----------------------|-----------------------|------------|-----------------------|------------|-----------------------|-----------|------|--------------------|
| Total OPEB liability | | | | | | | | | | | | |
| Service cost | \$ | 85,193 | \$ | 174,142 | \$ | 173,520 | \$ | 135,692 | \$ | 122,378 | \$ | 111,923 |
| Interest | | 202,400 | | 127,532 | | 183,767 | | 180,262 | | 204,992 | | 206,552 |
| Changes in benefit terms | | - | | - | | - | | 513,118 | | - | | (80,596) |
| Differences between actual and expected experience | | 142,238 | | 160,760 | | (90,243) | | 926,747 | | 136,704 | | 301,719 |
| Changes in assumptions changes or inputs | | (150,567) | | (1,072,638) | | (457,935) | | (104,489) | | 121,326 | | 43,793 |
| Benefit payments | | (543,552) | | (431,882) | | (570,263) | | (689,628) | | (914,056) | | (898,772) |
| Net change in total OPEB liability | | (264,288) | | (1,042,086) | | (761,154) | | 961,702 | | (328,656) | | (315,381) |
| Total OPEB liability - beginning | | 5,376,320 | | 6,418,406 | _ | 7,179,560 | | 6,217,858 | | 6,546,514 | | 6,861,895 |
| Total OPEB liability - ending | \$ | 5,112,032 | \$ | 5,376,320 | \$ | 6,418,406 | \$ | 7,179,560 | \$ | 6,217,858 | \$ | 6,546,514 |
| Covered-employee payroll | \$ | 20,176,545 | \$ | 17,351,643 | \$ | 17,366,791 | \$ | 16,825,810 | \$1 | 7,416,679 | \$ 1 | 8,019,901 |
| Total OPEB liability as a percentage of covered- employee payroll | | 25.34% | | 30.98% | | 36.96% | | 42.67% | | 35.70% | | 36.33% |

*GASB 75 requires presentation of ten years. As of June 30, 2023, only six years of information is available.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75. There is no stand-alone financial report for the plan.

Changes of benefit terms. Changes of benefit terms reflect the effects of changes:

2020 plan year

• Eleven employees retired earlier than expected due to a voluntary retirement incentive offer during the year ended June 30, 2020. This is valued as a change in benefit terms.

REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Changes in the Turnpike's Total OPEB Liability

Last Six Fiscal Years*

Changes of assumptions. Changes of assumptions and other inputs reflect the effects of the following changes:

- Discount rate changes:
 - 3.90% on June 30, 2022 to 4.00% on June 30, 2023
 - 2.00% on June 30, 2021 to 3.90% on June 30, 2022
 - o 2.60% on June 30, 2020 to 2.00% on June 30, 2021
 - o 3.00% on June 30, 2019 to 2.60% on June 30, 2020
 - \circ $\,$ 3.30% on June 30, 2018 to 3.00% on June 30, 2019 $\,$
 - o 3.40% on June 30, 2017 to 3.30% on June 30, 2018
- Assumed salary scale changes:
 - 3.00% on June 30, 2020 to 4.00% on June 30, 2022
 - \circ $\ 2.00\%$ on June 30, 2019 to 3.00% on June 30, 2020
- Mortality assumption changes:

2020 plan year

 From Society of Actuaries RPH-2014 Adjusted to 2006 Total Dataset Headcountweighted Mortality with MP-2018 Full Generational Improvement to the Society of Actuaries to Pub-2010 Public Retirement Plans Headcount-weighted General Mortality Tables using Scale MP-2019 Full Generational Improvement.

<u>2021 plan year</u>

 From Pub-2010 Public Retirement Plans Headcount-weighted General Mortality Tables using Scale MP-2019 Full Generational Improvement to Pub-2010 Public Retirement Plans Headcount-weighted General Mortality Tables using Scale MP-2020 Full Generational Improvement.

<u>2022 plan year</u>

- From Pub-2010 Public Retirement Plans Headcount-weighted General Mortality Tables using Scale MP-2020 Full Generational Improvement to Pub-2010 Public Retirement Plans Headcount-weighted General Mortality Tables using Scale MP-2021 Full Generational Improvement.
- The retiree per capita costs, retiree contribution premiums and trend assumption were updated as part of the actuarial evaluation for all plan years.

REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Changes in the Turnpike's Total OPEB Liability

Last Six Fiscal Years*

KPERS Death and Disability OPEB Plan

| Measurement Date | 2023 | | 2022 June 30, 2021 | | 2021 June 30, 2020 | | 2020 June 30, 2019 | | 2019 June 30. 2018 | | Jur | 2018 ne 30. 2017 |
|--|------|-------------|-----------------------|-------------|-----------------------|-------------|-----------------------|-------------|-----------------------|-------------|-----|---------------------|
| | our | 10 00, 2022 | oui | 10 00, 2021 | oui | 10 00, 2020 | ou | 10 00, 2010 | our | 10 00, 2010 | oui | 10 00, 2011 |
| Total OPEB liability | | | | | | | | | | | | |
| Service cost | \$ | 66,421 | \$ | 72,506 | \$ | 63,926 | \$ | 65,559 | \$ | 65,124 | \$ | 76,317 |
| Interest | | 11,304 | | 13,050 | | 20,505 | | 27,607 | | 30,146 | | 24,704 |
| Effect of economic/demographic gains or losses | | 23,551 | | (135,612) | | (97,730) | | (191,617) | | (139,331) | | - |
| Effect of assumptions changes or inputs | | (109,577) | | 523 | | 28,823 | | 5,621 | | (5,544) | | (18,382) |
| Benefit payments | | (12,565) | | (10,548) | | (28,187) | | (37,766) | | (120,652) | | (72,251) |
| Net change in total OPEB liability | | (20,866) | | (60,081) | | (12,663) | | (130,596) | | (170,257) | | 10,388 |
| Total OPEB liability - beginning | | 463,169 | | 523,250 | | 535,913 | | 666,509 | | 836,766 | | 826,378 |
| Total OPEB liability - ending | \$ | 442,303 | \$ | 463,169 | \$ | 523,250 | \$ | 535,913 | \$ | 666,509 | \$ | 836,766 |
| Covered-employee payroll | \$1 | 7,351,643 | \$1 | 7,366,791 | \$ | 16,825,810 | \$ | 17,416,679 | \$ 1 | 18,019,901 | \$1 | 9,080,744 |
| | | | | | | | | | | | | |
| Total OPEB liability as a percentage of | | | | | | | | | | | | |
| covered-employee payroll | | 2.55% | | 2.67% | | 3.11% | | 3.08% | | 3.70% | | 4.39% |
| | | | | | | | | | | | | |

*GASB 75 requires presentation of ten years. As of June 30, 2023, only six years of information is available.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75. There is no stand-alone financial report for the plan.

Changes of assumptions. Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period:

| June 30, 2023: 3.54% |
|----------------------|
| June 30, 2022: 2.16% |
| June 30, 2021: 2.21% |
| June 30, 2020: 3.50% |
| June 30, 2019: 3.87% |
| June 30, 2018: 3.58% |
| June 30, 2017: 2.85% |

REQUIRED SUPPLEMENTARY INFORMATION

Share of the Collective Net Pension Liability Kansas Public Employees Retirement System

Last Ten Years

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|--------------------|---------------|
| Measurement Date | June 30, 2022 | June 30, 2021 | June 30, 2020 | June 30, 2019 | June 30, 2018 | June 30, 2017 | June 30, 2016 | June 30, 2015 | June 30, 2014 | June 30, 2013 |
| Turnpike's proportion of the collective net pension liability | 0.863% | 0.901% | 0.892% | 0.942% | 1.007% | 1.079% | 1.082% | 1.123% | 1.169% | 1.179% |
| Turnpike's proportionate share of the net pension liability | \$ 17,163,700 | \$ 10,807,002 | \$ 15,461,921 | \$ 13,163,068 | \$ 14,036,694 | \$ 15,692,194 | \$ 16,732,544 | \$ 14,751,631 | \$ 14,383,900 | \$ 17,950,769 |
| Turnpike's covered payroll | \$ 17,351,643 | \$ 17,366,791 | \$ 16,825,810 | \$ 17,416,679 | \$ 18,019,901 | \$ 19,080,744 | \$ 18,554,529 | \$ 18,756,731 | \$ 9,503,355 * | \$ 19,270,991 |
| Turnpike's proportionate share of the net pension liability as a percentage of its covered payroll | 99% | 62% | 92% | 76% | 78% | 82% | 90% | 79% | 151% | 93% |
| Plan fiduciary net position as a percentage of the total pension liability | 69.75% | 76.40% | 66.30% | 69.88% | 68.88% | 67.12% | 65.10% | 64.95% | 66.60% | 59.94% |

* Covered payroll for the fiscal year ended June 30, 2014 only includes the six month period January 1 - June 30, 2014.

^ Covered payroll is measured as of the measurement date.

REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Turnpike's Contributions Kansas Public Employees Retirement System

Last Ten Years

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|---|---------------|------------------|------------------|------------------|------------------|---------------|--------------|--------------|--------------|--------------|
| Contractually required contribution | \$ 1,748,431 | \$ 1,541,758 | \$ 1,517,433 | \$ 1,473,645 | \$ 1,504,716 | \$ 1,518,095 | \$ 1,628,854 | \$ 1,731,011 | \$ 1,721,487 | \$ 832,233 |
| Contributions in relation to the contractually required contribution | (1,748,431) | (1,541,758) | (1,517,433) | (1,473,645) | (1,504,716) | (1,518,095) | (1,628,854) | (1,731,011) | (1,721,487) | (832,233) |
| Contribution deficiency (excess) | \$- | \$ - | \$ - | \$ - | \$ - | \$- | \$- | \$- | \$- | \$- |
| Turnpike's covered payroll | \$ 20,176,545 | \$ 17,351,643 | \$ 17,366,791 | \$ 16,825,810 | \$ 17,416,679 | \$ 18,019,901 | \$19,080,744 | \$18,554,529 | \$18,756,731 | \$ 9,503,355 |
| Contributions as a percentage of covered payroll | 8.67% | 8.89% | 8.74% | 8.76% | 8.64% | 8.42% | 8.54% | 9.33% | 9.18% | 8.76% |

Note: In January 2014, the Turnpike changed from a fiscal year ending December 31, to June 30. For year 2013, information covers a period from January 1 to December 31. For 2014, six months of information is presented from January 1 to June 30. For all subsequent years, a full fiscal year from July 1 to June 30 is presented.

REQUIRED SUPPLEMENTARY INFORMATION

Changes in benefit terms for KPERS. Effective January 1, 2014, KPERS Tier 1 member's employee contribution rate increased to 5.0% and then on January 1, 2015, increased to 6.0% with an increase in benefit multiplier to 1.85% for future years of service. For Tier II members retiring after July 1, 2012, the cost of living adjustments (COLA) is eliminated, but members will receive a 1.85% multiplier for all years of service.

January 1, 2015, the KPERS 3 cash balance plan became effective. Members enrolled in this plan are ones first employed in a KPERS covered position on or after January 1, 2015, or KPERS 1 or KPERS 2 members who left employment before vesting and returned to employment on or after January 1, 2015. The retirement benefit is an annuity based on the account balance at retirement.

For the state fiscal year 2017, the Legislature changed the working after retirement rules for members who retire on or after January 1, 2019. The key changes to the working after retirement rules were to lengthen the waiting period for KPERS members to return to work from 60 days to 180 days for members who retire before attaining age 62, remove the earnings limitation for all retirees and establish a single-employer contribution schedule for all retirees.

Changes in assumptions for KPERS. As a result of the experience study completed in November 2016, there were several changes made to the actuarial assumptions and methods since the prior valuation. The changes that impact all groups were effective December 31, 2016 and include:

- The price inflation assumption was lowered from 3.00% to 2.75%.
- The investment return assumption was lowered from 8.00% to 7.75%.
- The general wage growth assumption was lowered from 4.00% to 3.50%.
- The payroll growth assumption was lowered from 4.00% to 3.00%.

Changes from the November 2016 experience study that impacted individual groups are listed below:

KPERS:

- The post-retirement healthy mortality assumption was changed to the RP-2014 Mortality Table, with adjustments to better fit the observed experience for the various KPERS groups. The most recent mortality improvement scale, MP-2016, is used to anticipate future mortality improvements in the valuation process through the next experience study.
- The active member mortality assumption was modified to also be based on the RP-2014 Employee Mortality Table with adjustments.
- The retirement rates for the select period (when first eligible for unreduced benefits under Rule of 85) were increased, but all other retirement rates were decreased.
- Disability rates were decreased for all three groups.
- The termination of employment assumption was increased for all three groups.
- The interest crediting rate assumption for KPERS 3 members was lowered from 6.50% to 6.25%.

REQUIRED SUPPLEMENTARY INFORMATION

As a result of the experience study completed in January 2020, there were several changes made to the actuarial assumptions and methods since the prior valuation. The changes that impact all groups were effective December 31, 2019 and include:

- The investment return assumption was lowered from 7.75% to 7.50%.
- The general wage growth assumption was lowered from 3.50% to 3.25%.
- The payroll growth assumption was lowered from 3.00% to 2.75%.

Changes from the January 2020 experience study that impacted individual groups are listed below:

KPERS:

- Retirement rates were adjusted to partially reflect observed experience.
- Termination rates were increased for most KPERS groups.
- Disability rates were reduced.
- Factors for the State group that are used to anticipate higher liabilities due to higher final average salary at retirement for pre-1993 hires were modified to better reflect actual experience.
- The administrative expense load for contributions rates was increased from 0.16% to 0.18%.

December 31, 2020 assumption changes included a decrease of the investment return assumption from 7.75% to 7.25% and increase in general wage growth assumption from 3.25% to 3.50%.

December 31, 2021 assumption changes included a decrease of the investment return assumption from 7.25% to 7.00%.

Information needed to support the use of the Modified Approach for Infrastructure Reporting:

<u>Roadway Pavement</u> - The Turnpike toll road consists of 236 centerline miles of interstate highway. The Turnpike's highway pavement is also referred to as roadway. Changes in 2018 at the federal level in measurement, condition reporting, and management prescribed in 23 CFR 490 and 23 CFR 515 have significantly impacted the way that the Turnpike reports pavement condition. While the Turnpike is not required to use the federal measures for reporting pavement condition, to remain consistent with the Kansas Department of Transportation (KDOT), the Turnpike elected to use the federal pavement measures to avoid having multiple measures called the same name but following different processes and producing very different results.

The condition of the Turnpike's Interstate Highways is assessed annually using a Pavement Management System that measures the condition of the pavement surface. The pavement condition is a combined score based on three factors: roughness (measured as International Roughness Index or IRI, percent cracking (number of transverse cracked slabs per total slabs in concrete or percent of the wheel path area with longitudinal or fatigue type cracking in asphalt surfaces), and faulting in concrete or rutting in asphalt. Each factor is converted to a Good, Fair, Poor (GFP) designation. For instance, the International Roughness Index values for each 0.1 mile are used to assign that mile's roughness GFP based on <95 in/mile, 95-170 in/mile or > 170

REQUIRED SUPPLEMENTARY INFORMATION

in/mile. Federal criteria are also used to generate GFP for cracking, rutting, and faulting on each 0.1 mile of highway pavement. Using federal rules, each 0.1 mile segment's ratings for the factors are combined by requiring that all three must be "Good" for an overall rating of "Good" or if any two are "Poor" the overall rating is "Poor". Every other combination becomes "Fair".

The Turnpike has a target to maintain the roadway at a level higher than the minimum acceptable condition. The cost to repair or replace deteriorated pavement far exceeds the cost to maintain pavement that is already in good condition; so maintaining Turnpike pavement at levels above our minimum acceptable condition requires a pavement management strategy that accounts for life-cycle planning. The Turnpike has defined the minimum acceptable condition level as having at least 60 percent of the Interstate miles in "Good". The following table compares the minimum acceptable condition level with the actual condition for the current and prior years. The timing for collecting and processing data has also changed. Data collected in Spring 2023 is still being processed to produce the federal method's condition measures. It is consistent with federal reporting regulations since data collected in calendar year 2023 is reported in April of the following year for Interstates.

| Interstate Highways | | | | | | | |
|-------------------------------------|----------------------|-----------|--|--|--|--|--|
| Minimum Actual | | | | | | | |
| | Acceptable Condition | Condition | | | | | |
| Fiscal Year | Level* | Level* | | | | | |
| June 30, 2023 | 60% | 77.9% | | | | | |
| June 30, 2022 | 60% | 82.4% | | | | | |
| June 30, 2021 | 60% | 80.3% | | | | | |
| *Percent of miles in Good Condition | | | | | | | |

The Turnpike's target is to continually maintain and improve the condition of the roadway. To achieve this target, it is necessary to perform maintenance activities and replace those assets that can no longer be economically maintained. To maintain the Turnpike roadway at or above the stated minimum condition level, it was estimated that annual preservation and replacement expenditures should be approximately \$22.3 million for the fiscal period ended June 30, 2023. The estimated expenditure amounts are based on the projected 2016 Long Term Needs Study (LTNS) funding levels for preservation that are anticipated to be needed to maintain the system. The actual expenses are based on project expenditures for preservation and some capacity and modernization costs that improve the roadway surface.

The following table compares the estimated expenditures needed to maintain the system at a minimum acceptable condition level with actual amounts spent for the current and prior years.

| Interstate Highways | | | | | | |
|---------------------|------------------------------------|---------------|--|--|--|--|
| | Estimated Expenditures Needed to | | | | | |
| | Maintain the System at the Minimum | Actual | | | | |
| Fiscal Year | Acceptable Condition Level | Expenses | | | | |
| June 30, 2019 | \$ 22,639,770 | \$ 20,385,259 | | | | |
| June 30, 2020 | 27,088,500 | 28,584,687 | | | | |
| June 30, 2021 | 35,216,500 | 36,537,523 | | | | |
| June 30, 2022 | 18,155,000 | 20,192,815 | | | | |
| June 30, 2023 | 22,325,000 | 16,154,235 | | | | |

REQUIRED SUPPLEMENTARY INFORMATION

<u>Bridges</u> - Federal law (Title 23 CFR 650) requires that each bridge be inspected at least every 24 months. Annually, the Turnpike Bridge condition data for key elements (deck, superstructure, substructure, culvert, etc.) was collected during inspections and stored within the Brm Bridge Management System maintained by the Kansas Department of Transportation. In February 2017, FHWA published the National Performance Management Measures Final Rule, 23 CFR Part 490, which requires each state to submit performance measures data based on the calculated deck area of each bridge. Each bridge is represented by its deck area. Bridges with a minimum condition rating of 7 or higher are considered to be in "Good" condition and bridges with element condition ratings of 4 or less are considered "Poor".

The bridge Performance Measure is the percent of the Turnpike bridges (represented by deck area) in Good condition, with the condition state of a bridge being defined as follows (Elements considered are Deck, Superstructure, Substructure and Culvert):

| Good Condition | Minimum Element Rating = 7 |
|----------------|--------------------------------|
| Fair Condition | Element Rating 5 or 6 |
| Poor Condition | Any Element Rating = 4 or Less |

The goal of the Turnpike is to maintain bridges at a high level. Beginning in fiscal year 2017, the Turnpike has defined the minimum acceptable condition level as having at least 70% of the bridges in Good condition. The following table compares the minimum acceptable condition level with the actual condition level for the current year.

| | Minimum | | | | | | |
|--|------------------|------------------|--|--|--|--|--|
| | Acceptable | Actual | | | | | |
| Fiscal Year | Condition Level* | Condition Level* | | | | | |
| June 30, 2023 | 70% | 81.4% | | | | | |
| June 30, 2022 | 70% | 81.5% | | | | | |
| June 30, 2021 | 70% | 81.8% | | | | | |
| *Percent of bridges with a Bridge Health Index in Good Condition | | | | | | | |

The KTA's goal is to continually improve the condition of the Turnpike's bridge system. To achieve this goal, it is necessary to perform maintenance activities and to replace those bridges that can no longer be economically maintained. To maintain the KTA's bridges at or above the stated minimum acceptable condition level, it was estimated that annual preservation and replacement expenditures should be approximately \$17.0 million for fiscal period ended June 30, 2023. The following table compares the estimated annual expenditures needed to maintain the bridges system with the actual expenditures for the current and prior years.

REQUIRED SUPPLEMENTARY INFORMATION

| | Estimated Expenditures Needed to Maintain the System at the Minimum | |
|---------------|---|-----------------|
| Fiscal Year | Acceptable Health Index | Actual Expenses |
| June 30, 2019 | \$ 6,874,500 | \$ 13,182,254 |
| June 30, 2020 | 23,331,585 | 16,566,913 |
| June 30, 2021 | 12,073,510 | 7,760,117 |
| June 30, 2022 | 14,079,000 | 13,617,554 |
| June 30, 2023 | 16,988,000 | 16,523,986 |

SUPPLEMENTARY INFORMATION

COMBINING STATEMENT OF NET POSITION

June 30, 2023

| Assets | Total | Interfund Eliminations Reclassifications | C | onstruction Fund |
|--|---|--|----|-----------------------------------|
| Current assets | * 50.004.400 | • | • | |
| Cash and cash equivalents Short-term investments | \$ 56,361,489 78,131,580 | | \$ | |
| Interfund receivable | | (573,998) | | |
| Intergovernmental receivables | 6,746,034 | | | |
| Accounts receivable, net of allowance | 12,147,563 | | | |
| Lease receivables | 4,617,020 | | | |
| Accrued interest receivable | 1,813,045 | | | |
| Material and supply inventory | 3,290,130 | | | |
| Prepaid expense and other assets | 30,329 | | | |
| Restricted - cash and cash equivalents | 4,119,915 | | | |
| Restricted - investments | 15,187,814 | | | |
| Total current assets | 182,444,919 | (573,998) | | |
| Non-current assets | | | | |
| Long-term investments | 45,390,764 | | | |
| Long-term lease receivables | 67,648,533 | | | |
| Capital assets: Capital assets, not being depreciated | 741,843,487 | | | 460,406,273 |
| Capital assets, not being depreciated Capital assets, net of accumulated depreciation | 39,714,816 | | | 400,400,275 |
| Total capital assets | 781,558,303 | | | 460,406,273 |
| Total non-current assets | 894,597,600 | | | 460,406,273 |
| Total assets | 1,077,042,519 | | | 460,406,273 |
| Total assets | 1,077,042,519 | (575,990) | | 400,400,273 |
| Deferred outflows of resources | | | | |
| Deferred refunding | 1,461,108 | | | |
| Deferred outflows - pensions | 6,670,326 | | | |
| Deferred outflows - OPEB | 940,766 | | | |
| Total deferred outflows | 9,072,200 | | | |
| Current liabilities Current maturities of long-term debt Lease liability Subscription liability Prepaid tolls Accounts payable Interfund payable Accrued expenses Accrued compensated absences | 7,980,000 72,156 285,652 2,269,866 7,185,970 4,786,900 1,794,000 1,794,000 | (573,998) | | 7,980,000 |
| Accrued interest | 1,359,967 | | | |
| Total current liabilities | 25,734,511 | (573,998) | | 7,980,000 |
| <u>Non-current liabilities</u> Turnpike revenue bonds | 86,460,000 | | | 86,460,000 |
| Bond premium | 13,482,978 | | | 13,482,978 |
| Lease liability | 38,094 | | | 10,402,070 |
| Subscription liability | | | | |
| Net pension liabilitiy | 17,163,700 | | | |
| Total OPEB liability | 5,554,335 | | | |
| Accrued compensated absences | 2,269,000 | | | |
| Total non-current liabilities | 124,968,107 | | | 99,942,978 |
| Total liabilities | 150,702,618 | | | 107,922,978 |
| | 130,702,010 | (373,330) | | 107,322,370 |
| Deferred inflows of resources | 4 700 505 | | | |
| Deferred refunding | 1,706,535 | | | |
| Deferred inflows - pensions | 950,821 | | | |
| Deferred inflows - OPEB | 1,758,147 | | | |
| Deferred inflows - leases | 70,918,165 | | | |
| Total deferred inflows | 75,333,668 | | | |
| <u>Net position</u> Net investment in capital assets | 670,186,155 | | | 352,483,295 |
| Restricted - expendable for | 570,100,100 | | | 552, 155,255 |
| debt service | 17,773,209 | | | |
| Unrestricted | 172,119,069 | | | |
| Total net position | \$ 860,078,433 | | \$ | 352,483,295 |

| | venue Fund I Operations Fund | Debt Service Fund | Debt Service Reserve Fund | Replacement Reserve Fund | General Fund |
|----|------------------------------------|----------------------|------------------------------|-----------------------------|-----------------|
| \$ | 20,033,712 | \$- | \$- | \$ 12,951,041 | \$ 23,376,736 |
| ÷ | 3,562,137 | ÷ | | 7,192,322 | 67,377,121 |
| | 573,998 | | | | |
| | 165,755 | | | 6,580,279 | |
| | 12,147,563 | | | | |
| | 4,617,020 | | | | |
| | 1,778,215 | | 5,006 | 4,167 | 25,657 |
| | 3,290,130 30,329 | | | | |
| | | 4,076,002 | 43,913 | | |
| | | 4,068,591 | 11,119,223 | | |
| | 46,198,859 | 8,144,593 | 11,168,142 | 26,727,809 | 90,779,514 |
| | | | | | |
| | 2,898,093 | | | 4,602,664 | 37,890,007 |
| | 67,648,533 | | | | |
| | | | | 281,437,214 | |
| | 2,682,549 | | | 37,032,267 | |
| | 2,682,549 | | | 318,469,481 | |
| | 73,229,175 | | | 323,072,145 | 37,890,007 |
| | 119,428,034 | 8,144,593 | 11,168,142 | 349,799,954 | 128,669,521 |
| | | | | | |
| | 6,670,326 | 1,461,108 | | | |
| | 940,766 | | | | |
| | 7,611,092 | 1,461,108 | | | |
| | | | | | |
| | | | | | |
| | 72,156 | | | | |
| | 285,652 2,269,866 | | | | |
| | 2,131,792 | | | 5,054,178 | |
| | _, | 104,963 | 74,596 | 866 | 393,573 |
| | 2,915,462 | | | 1,871,438 | |
| | 1,794,000 | | | | |
| | | 1,359,967 | | | |
| | 9,468,928 | 1,464,930 | 74,596 | 6,926,482 | 393,573 |
| | | | | | |
| | | | | | |
| | 38,094 | | | | |
| | 17 163 700 | | | | |
| | 17,163,700 5,554,335 | | | | |
| | 2,269,000 | | | | |
| | 25,025,129 | | | | |
| | 34,494,057 | 1,464,930 | 74,596 | 6,926,482 | 393,573 |
| | | 4 700 505 | | | |
| | | 1,706,535 | | | |
| | 950,821 1,758,147 | | | | |
| | 70,918,165 | | | | |
| | 73,627,133 | 1,706,535 | | | |
| | 2,286,647 | (245,427) | | 315,661,640 | - |
| | | 6,679,663 | 11,093,546 | | |
| | 16,631,289 | | | 27,211,832 | 128,275,948 |
| \$ | 18,917,936 | \$ 6,434,236 | \$ 11,093,546 | \$ 342,873,472 | \$ 128,275,948 |

| | Total | Construction Fund | Revenue Fund And Operations Fund | Debt Service Fund | Debt Service Reserve Fund | Replacement Reserve Fund | General Fund |
|--|----------------|----------------------|--|----------------------|------------------------------|-----------------------------|-----------------|
| Operating Revenues | | | | | | | |
| Tolls | \$ 141,352,352 | \$- | \$ 141,352,352 | \$- | \$- | \$- | \$- |
| Concessionaire leases | 6,023,417 | | 6,023,417 | | | | |
| Communication leases | 675,099 | | 675,099 | | | | |
| Miscellaneous | 3,215,865 | | 3,215,865 | | | | |
| | 151,266,733 | | 151,266,733 | | | | |
| Operating Expenses | | | | | | | |
| Administration | 25,801,014 | | 25,801,014 | | | | |
| Insurance | 5,887,426 | | 5,887,426 | | | | |
| Toll collection | 4,768,983 | | 4,768,983 | | | | |
| Patrol | 7,700,989 | | 7,700,989 | | | | |
| Maintenance | 12,049,410 | | 12,049,410 | | | | |
| Depreciation and amortization | 4,581,453 | | 562,552 | | | 4,018,901 | |
| Cost of repairs and maintenance | 1,936,705 | | | | | 1,936,705 | |
| Preservation costs on modified | | | | | | | |
| infrastructure assets | 32,678,221 | | | | | 32,678,221 | |
| | 95,404,201 | | 56,770,374 | | | 38,633,827 | |
| | | | | | | | |
| Operating Income (Loss) | 55,862,532 | | 94,496,359 | | | (38,633,827) | |
| Nonoperating Revenues (Expenses) | | | | | | | |
| Transfers between funds | | 8,715,000 | (93,661,056) | (586,631) | 4,123,885 | 94,731,744 | (13,322,942) |
| Investment revenue | 4,074,816 | | 3,762,459 | 230 | 1,550 | 12,691 | 297,886 |
| Interest revenue - leases | 701,334 | | 701,334 | | | | |
| Interest on long-term debt | (2,459,243) | 1,361,395 | (10,921) | 313,758 | (4,123,475) | | |
| Gain on disposal of assets | 781,510 | | 925,311 | | | (143,801) | |
| | 3,098,417 | 10,076,395 | (88,282,873) | (272,643) | 1,960 | 94,600,634 | (13,025,056) |
| Change in net position | 58,960,949 | 10,076,395 | 6,213,486 | (272,643) | 1,960 | 55,966,807 | (13,025,056) |
| Net position, beginning of year (restated) | 801,117,484 | 342,406,900 | 12,704,450 | 6,706,879 | 11,091,586 | 286,906,665 | 141,301,004 |
| Net position, end of year | \$ 860,078,433 | \$ 352,483,295 | \$ 18,917,936 | \$ 6,434,236 | \$ 11,093,546 | \$ 342,873,472 | \$ 128,275,948 |



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INDEPENDENT AUDITOR'S REPORT

Board of Directors **Kansas Turnpike Authority** Wichita, Kansas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Kansas Turnpike Authority (Turnpike) which comprise the statements of net position as of June 30, 2023 and 2022, and the related statements of revenues, expenses and changes in net position, and cash flows for the years ended June 30, 2023 and 2022, and the related notes to financial statements, which collectively comprise the Turnpike's basic financial statements, and have issued our report thereon dated September 18, 2023.

Report on Internal Control over Financial Reporting

In planning and performing our audits of the financial statements, we considered the Turnpike's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Turnpike's internal control. Accordingly, we do not express an opinion on the effectiveness of the Turnpike's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Turnpike's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Turnpike's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Turnpike's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

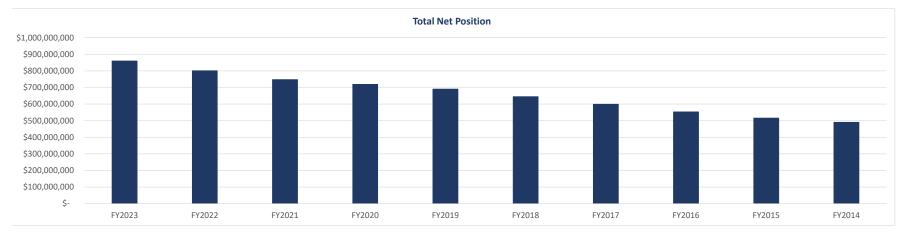
Allen, Gibbs & Houlik, L.C. CERTIFIED PUBLIC ACCOUNTANTS

Wichita, Kansas September 18, 2023 STATISTICAL SECTION

Financial Trends

Net Position

| | FY2023 | FY2022 | FY2021 | FY2020 | FY2019 | FY2018 | FY2017 | FY2016 | FY2015 | FY2014 |
|----------------------------------|----------------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|-------------|
| Net Investment in Capital Assets | \$ 670,186,155 \$ | 619,779,637 \$ | 584,886,213 \$ | 564,083,712 \$ | 532,985,020 \$ | 491,297,492 \$ | 437,371,388 \$ | 394,989,239 \$ | 368,180,702 \$ | 348,142,245 |
| Restricted | 17,773,209 | 18,357,650 | 18,894,165 | 21,871,928 | 22,003,256 | 33,216,034 | 34,041,477 | 33,529,100 | 33,080,245 | 32,474,825 |
| Unrestricted | 172,119,069 | 162,980,197 | 144,295,397 | 133,554,548 | 135,751,188 | 120,693,801 | 127,857,704 | 124,584,530 | 114,679,491 | 109,766,853 |
| Total Net Position | \$ 860,078,433 \$ | 801,117,484 \$ | 748,075,775 \$ | 719,510,188 \$ | 690,739,464 \$ | 645,207,327 \$ | 599,270,569 \$ | 553,102,869 \$ | 515,940,438 \$ | 490,383,923 |



Note: In 2014, the Turnpike changed fiscal year-ends from December 31st to June 30th, creating a 6 month reporting period in 2014.

Statements of Revenues, Expenses, and Changes in Net Position

| | FY2023 | FY2022 | FY2021 | FY2020 | FY2019 | FY2018 | FY2017 | FY2016 | FY2015 | FY2014 |
|--|---------------|------------------|-------------------|----------------|----------------|----------------|----------------|----------------|----------------|-------------|
| Operating Revenues | | | | | | | | | | |
| Tolls | \$ 141,352,35 | 2 \$ 137,385,312 | \$ 121,464,360 \$ | 119,333,185 \$ | 124,342,364 \$ | 118,188,895 \$ | 112,525,112 \$ | 108,455,441 \$ | 100,324,558 \$ | 46,828,229 |
| Concessionaire rentals | 6,023,43 | .7 5,855,887 | 5,419,674 | 5,185,258 | 5,472,031 | 5,429,610 | 5,350,824 | 5,504,521 | 5,064,598 | 2,421,937 |
| Communication leases | 675,09 | 9 510,093 | 510,093 | - | - | - | - | - | - | - |
| Miscellaneous | 3,215,86 | 5 1,108,946 | 3,227,220 | 1,546,323 | 2,917,897 | 1,267,459 | 723,511 | 794,709 | 1,362,368 | 241,194 |
| Total Operating Revenues | 151,266,73 | 3 144,860,238 | 130,621,347 | 126,064,766 | 132,732,292 | 124,885,964 | 118,599,447 | 114,754,671 | 106,751,524 | 49,491,360 |
| Operating Expenses | | | | | | | | | | |
| Administration | 25,801,03 | .4 22,127,922 | 21,700,857 | 20,275,413 | 20,019,062 | 18,105,556 | 13,150,572 | 11,612,922 | 8,570,895 | 4,079,404 |
| Insurance | 5,887,42 | 5,416,884 | 5,790,611 | 6,314,452 | 5,736,192 | 6,235,320 | 5,264,407 | 8,505,554 | 7,088,348 | 3,490,221 |
| Toll Collection | 4,768,98 | 4,454,113 | 4,568,610 | 5,209,606 | 6,158,769 | 7,813,430 | 8,361,817 | 9,207,166 | 9,993,839 | 5,008,153 |
| Patrol | 7,700,98 | 6,696,087 | 7,029,224 | 6,459,034 | 6,123,826 | 6,187,183 | 6,193,018 | 5,542,888 | 5,493,479 | 2,790,368 |
| Maintenance | 12,049,43 | .0 9,180,055 | 9,247,906 | 8,442,212 | 9,410,371 | 8,909,305 | 6,782,748 | 8,526,600 | 9,246,858 | 5,414,770 |
| Depreciation | 4,581,45 | 4,416,340 | 4,352,163 | 4,517,192 | 4,102,150 | 3,616,997 | 3,529,126 | 2,989,297 | 2,890,482 | 1,335,530 |
| Cost of repairs and maintenance | 1,936,70 | 5 2,900,135 | - | - | - | - | - | - | - | - |
| Preservation costs on modified infrastructure assets | 32,678,22 | 1 33,810,369 | 46,911,437 | 46,771,578 | 35,594,552 | 16,054,584 | 22,169,890 | 24,493,380 | 14,908,216 | 8,809,594 |
| Total Operating Expenses | 95,404,20 | 1 89,001,905 | 99,600,808 | 97,989,487 | 87,144,922 | 66,922,375 | 65,451,578 | 70,877,807 | 58,192,117 | 30,928,040 |
| Operating Income | 55,862,53 | 2 55,858,333 | 31,020,539 | 28,075,279 | 45,587,370 | 57,963,589 | 53,147,869 | 43,876,864 | 48,559,407 | 18,563,320 |
| Nonoperating Revenues (Expenses) | | | | | | | | | | |
| Investment revenue | 4,074,83 | .6 (2,482,691) | 52,333 | 4,376,451 | 5,113,284 | 1,436,321 | 901,511 | 1,380,500 | 1,682,512 | 1,120,954 |
| Interest revenue - leases | 701,33 | 4 734,713 | 787,356 | - | - | - | - | - | - | - |
| Interest on long-term debt | (2,459,24 | 3) (2,661,407) | (3,394,436) | (4,561,764) | (6,963,720) | (8,463,489) | (9,436,500) | (10,038,728) | (10,540,464) | (5,354,859 |
| Interest expense subsidy - federal | - | - | - | - | 1,381,915 | 1,696,131 | 1,682,780 | 1,681,315 | 1,675,294 | 838,099 |
| Loss on extinguishment of debt | - | - | - | - | - | - | - | - | - | - |
| Other long-term debt | - | - | - | - | - | - | - | - | - | - |
| Gain on disposal of assets | 781,53 | .0 926,405 | 766,151 | 880,758 | 413,288 | 585,927 | (127,960) | 262,480 | 521,358 | (27,113 |
| Total Nonoperating Revenues | 3,098,43 | .7 (3,482,980) | (1,788,596) | 695,445 | (55,233) | (4,745,110) | (6,980,169) | (6,714,433) | (6,661,300) | (3,422,919 |
| Change in net position | 58,960,94 | 9 52,375,353 | 29,231,943 | 28,770,724 | 45,532,137 | 53,218,479 | 46,167,700 | 37,162,431 | 41,898,107 | 15,140,401 |
| Net Position, Beginning July 1 | 801,117,48 | 4 748,742,131 | 719,510,188 | 690,739,464 | 645,207,327 | 599,270,569 | 553,102,869 | 515,940,438 | 490,383,923 | 475,243,522 |
| Prior period adjustment | - | - | - | - | - | (7,281,721) | - | - | (16,341,592) | - |
| Net Position ending, June 30 | \$ 860,078,43 | 3 \$ 801,117,484 | \$ 748,742,131 \$ | 719,510,188 \$ | 690,739,464 \$ | 645,207,327 \$ | 599,270,569 \$ | 553,102,869 \$ | 515,940,438 \$ | 490,383,923 |

Note: In 2014, the Turnpike changed fiscal year-ends from December 31st to June 30th, creating a 6 month reporting period in 2014.

In 2022, the Turnpike implemented GASB 87 which caused a restatement to fiscal year 2021 lease revenue.

In 2023, the Turnpike implemented GASB 96 which caused a restatement to fiscal year 2022 expenses.

In 2023, the Turnpike started showing preservation costs related to the modified approach to infrastucture separately from other maintenance and repair costs.

Debt

| | FY2023 | FY2022 | FY2021 | FY2020 | FY2019 | FY2018 | FY2017 | FY2016 | FY2015 | CY2014 |
|-----------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
| Revenue Bond Series 2020A | \$ 32,105,000 | \$ 40,820,000 | \$ 50,250,000 | \$ - |
| Revenue Bond Series 2019A | 62,335,000 | 62,335,000 | 62,335,000 | 62,335,000 | 62,335,000 | - | - | - | - | - |
| Revenue Bond Series 2013A | - | - | - | - | - | 9,500,000 | 17,755,000 | 25,700,000 | 33,330,000 | 40,815,000 |
| Revenue Bond Series 2012A | - | - | - | 16,840,000 | 19,085,000 | 21,425,000 | 23,665,000 | 25,830,000 | 27,915,000 | 32,635,000 |
| Revenue Bond Series 2010A | - | - | - | 50,140,000 | 58,640,000 | 59,445,000 | 59,445,000 | 59,445,000 | 59,445,000 | 59,445,000 |
| Revenue Bond Series 2009A | - | - | - | - | - | 77,425,000 | 77,425,000 | 77,425,000 | 77,425,000 | 77,425,000 |
| Revenue Bond Series 2002 | - | - | - | - | - | - | 3,125,000 | 6,090,000 | 8,915,000 | 8,915,000 |
| Bond premium | 13,482,978 | 14,844,373 | 16,205,768 | 17,147,207 | 18,667,218 | 5,850,314 | 7,269,785 | 8,689,256 | 10,108,727 | 11,528,198 |
| | \$ 107,922,978 | \$ 117,999,373 | \$ 128,790,768 | \$ 146,462,207 | \$ 158,727,218 | \$ 173,645,314 | \$ 188,684,785 | \$ 203,179,256 | \$ 217,138,727 | \$ 230,763,198 |
| | | | | | | | | | | |
| Debt Per | FY2023 | FY2022 | FY2021 | FY2020 | FY2019 | FY2018 | FY2017 | FY2016 | FY2015 | CY2014 |
| Center Lane Mile | \$ 107,923 | \$ 117,999 | \$ 128,791 | \$ 146,462 | \$ 158,727 | \$ 173,645 | \$ 188,685 | \$ 203,179 | \$ 217,139 | \$ 230,763 |
| Lane Mile | 457,301 | 499,997 | 545,724 | 620,603 | 672,573 | 735,785 | 799,512 | 860,929 | 920,079 | 977,810 |
| \$ Operating Revenue ¹ | 0.69 | 0.82 | 0.97 | 1.12 | 1.14 | 1.35 | 1.56 | 1.68 | 1.97 | 4.49 |

| Financial Metrics | FY2023 | FY2022 | FY2021 | FY2020 | FY2019 | FY2018 | FY2017 | FY2016 | FY2015 | CY2014 |
|-----------------------------------|----------|-----------|----------|----------|----------|----------|----------|----------|----------|-----------|
| Debt Coverage Ratio ² | 7.72x | 6.85x | 5.17x | 5.11x | 4.30x | 3.51x | 3.53x | 3.23x | 2.99x | 2.66x |
| Debt to Net Revenues ³ | 1.07x | 1.23x | 1.54x | 1.73x | 1.72x | 2.13x | 2.32x | 2.62x | 3.12x | 7.53x |
| Unres. Days' Cash on $Hand^4$ | 950 days | 1125 days | 926 days | 864 days | 853 days | 746 days | 853 days | 781 days | 751 days | 1341 days |
| Unres. Reserves to Debt (%) 5 | 167% | 161% | 127% | 102% | 101% | 83% | 78% | 70% | 60% | 51% |

Note: In 2014, the Turnpike changed fiscal year-ends from December 31st to June 30th, creating a 6 month reporting period in 2014.

1. Operatinge Revenue used in the debt ratio calculation = (Total Outstanding Debt/Operating Revenues (Operating Revenue + Investment Revenue + Cain/Loss on Asset) 2. Funds Available for Debt Service (FADS) = Operating Revenue + Investment Revenue + Lase Revenue + Cain/Loss on Asset - Operating Expenses (Operating Expenses - Depreciation - Costs of Repairs and Improvements)

Debt Service Coverage = FADS/Long-Term Debt Service

3. Operating Revenue to Total Outstanding Debt = Total Outstanding debt/(Operating Revenue (Operating Revenue +Investment Revenue+ Lease Revenue+ Gain/Loss on Asset) - Operating Expenses (Operating Expenses - Depreciation - Costs of Repairs and Improvements))

4. Days Cash on Hand = (Ending Cash Balance/Operating Expenditures (Operating Expenses - Depreciation - Costs of Repairs and Improvements) + Revenue Bonds)/365

5. Reserves to Debt = (Ending Cash Balance - Restricted Cash & Investments)/Total Outstanding Debt

Revenue Capacity

Frequent Trips by Plaza and by Class

| C | ass | 2 |
|---|-----|---|
| | a33 | ~ |

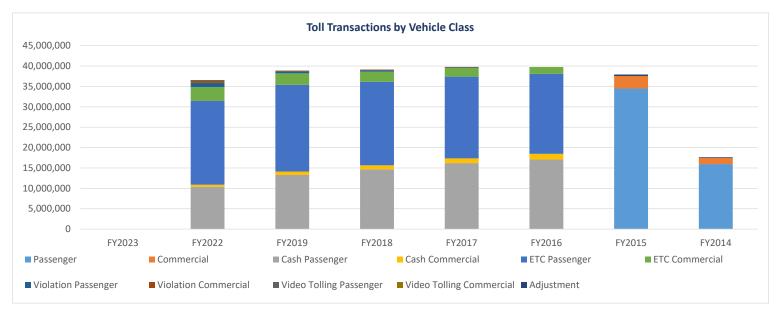
| ass z | | | | | | | | | | | |
|-------|-----------|----------|----------|---------|---------|---------|---------|---------|---------|---------|---------|
| | | FY2023 | FY2022 | FY2021 | FY2020 | FY2019 | FY2018 | FY2017 | FY2016 | FY2015 | FY2014 |
| | 4 - 42 | \$ 2.75 | \$ 2.75 | \$2.50 | \$2.50 | \$2.50 | \$2.50 | \$2.25 | \$2.25 | \$2.00 | \$2.00 |
| | 4 - 127 | \$ 9.50 | \$ 9.50 | \$8.50 | \$8.50 | \$8.50 | \$8.50 | \$7.50 | \$7.50 | \$6.75 | \$6.75 |
| | 4 - 236 | \$ 17.00 | \$ 17.00 | \$15.00 | \$15.00 | \$15.00 | \$15.00 | \$13.25 | \$13.25 | \$12.00 | \$12.00 |
| CASH | 45 - 57 | \$ 0.75 | \$ 0.75 | \$0.75 | \$0.75 | \$0.75 | \$0.75 | \$0.75 | \$0.75 | \$0.70 | \$0.70 |
| CASIT | 53 - 57 | \$ 0.50 | \$ 0.50 | \$0.50 | \$0.50 | \$0.50 | \$0.50 | \$0.35 | \$0.35 | \$0.30 | \$0.30 |
| | 53 - 71 | \$ 1.50 | \$ 1.50 | \$1.25 | \$1.25 | \$1.25 | \$1.25 | \$1.10 | \$1.10 | \$1.00 | \$1.00 |
| | 183 - 202 | \$ 1.50 | \$ 1.50 | \$1.25 | \$1.25 | \$1.25 | \$1.25 | \$1.20 | \$1.20 | \$1.10 | \$1.10 |
| | 183 - 236 | \$ 4.00 | \$ 4.00 | \$3.50 | \$3.50 | \$3.50 | \$3.50 | \$3.00 | \$3.00 | \$2.75 | \$2.75 |
| | 4 - 42 | \$ 1.95 | \$ 1.95 | \$1.90 | \$1.90 | \$1.90 | \$1.90 | \$1.80 | \$1.80 | \$1.70 | \$1.70 |
| ETC | 4 - 127 | \$ 6.45 | \$ 6.45 | \$6.30 | \$6.30 | \$6.30 | \$6.30 | \$6.00 | \$6.00 | \$5.50 | \$5.50 |
| | 4 - 236 | \$ 11.35 | \$ 11.35 | \$11.15 | \$11.15 | \$11.15 | \$11.15 | \$10.60 | \$10.60 | \$9.75 | \$9.75 |
| ETC | 45 - 57 | \$ 0.75 | \$ 0.75 | \$0.65 | \$0.65 | \$0.65 | \$0.65 | \$0.60 | \$0.60 | \$0.60 | \$0.60 |
| EIC | 53 - 57 | \$ 0.50 | \$ 0.50 | \$0.30 | \$0.30 | \$0.30 | \$0.30 | \$0.28 | \$0.28 | \$0.25 | \$0.25 |
| | 53 - 71 | \$ 0.95 | \$ 0.95 | \$0.95 | \$0.95 | \$0.95 | \$0.95 | \$0.88 | \$0.88 | \$0.85 | \$0.85 |
| | 183 - 202 | \$ 1.00 | \$ 1.00 | \$1.00 | \$1.00 | \$1.00 | \$1.00 | \$0.96 | \$0.96 | \$0.90 | \$0.90 |
| | 183 - 236 | \$ 2.60 | \$ 2.60 | \$2.55 | \$2.55 | \$2.55 | \$2.55 | \$2.40 | \$2.40 | \$2.25 | \$2.25 |
| | 4 - 42 | \$ 20.50 | \$ 20.50 | \$20.50 | \$20.50 | \$19.88 | \$19.88 | \$19.88 | \$19.88 | \$0.00 | \$0.00 |
| | 4 - 127 | \$ 16.50 | \$ 16.50 | \$16.50 | \$16.50 | \$19.88 | \$19.88 | \$19.88 | \$19.88 | \$0.00 | \$0.00 |
| | 4 - 236 | \$ 23.00 | \$ 23.00 | \$23.00 | \$23.00 | \$19.88 | \$19.88 | \$19.88 | \$19.88 | \$0.00 | \$0.00 |
| VE | 45 - 57 | \$ 19.00 | \$ 19.00 | \$19.00 | \$19.00 | \$19.88 | \$19.88 | \$19.88 | \$19.88 | \$0.00 | \$0.00 |
| VE | 53 - 57 | \$ 19.00 | \$ 19.00 | \$19.00 | \$19.00 | \$19.88 | \$19.88 | \$19.88 | \$19.88 | \$0.00 | \$0.00 |
| | 53 - 71 | \$ 18.25 | \$ 18.25 | \$18.25 | \$18.25 | \$19.88 | \$19.88 | \$19.88 | \$19.88 | \$0.00 | \$0.00 |
| | 183 - 202 | \$20.75 | \$20.75 | \$20.75 | \$20.75 | \$19.88 | \$19.88 | \$19.88 | \$19.88 | \$0.00 | \$0.00 |
| | 183 - 236 | \$ 23.00 | \$ 23.00 | \$23.00 | \$23.00 | \$19.88 | \$19.88 | \$19.88 | \$19.88 | \$0.00 | \$0.00 |
| | | | | | | | | | | | |

Class 5

| | | FY2023 | FY2022 | FY2021 | FY2020 | FY2019 | FY2018 | FY2017 | FY2016 | FY2015 | FY2014 |
|--------|-----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
| | 4 - 42 | \$ 6.75 | \$ 6.75 | \$ 6.00 | \$ 6.00 | \$ 6.00 | \$ 6.00 | \$ 5.50 | \$ 5.50 | \$ 5.00 | \$ 5.00 |
| | 4 - 127 | \$ 25.00 | \$ 25.00 | \$ 23.00 | \$ 23.00 | \$ 23.00 | \$ 23.00 | \$ 21.00 | \$ 21.00 | \$ 19.00 | \$ 19.00 |
| | 4 - 236 | \$ 43.00 | \$ 43.00 | \$ 38.25 | \$ 38.25 | \$ 38.25 | \$ 38.25 | \$ 34.75 | \$ 34.75 | \$ 31.50 | \$ 31.50 |
| CASH | 45 - 57 | \$ 3.00 | \$ 3.00 | \$ 2.75 | \$ 2.75 | \$ 2.75 | \$ 2.75 | \$ 2.50 | \$ 2.50 | \$ 2.25 | \$ 2.25 |
| 0/10/1 | 53 - 57 | \$ 1.50 | \$ 1.50 | \$ 1.25 | \$ 1.25 | \$ 1.25 | \$ 1.25 | \$ 1.15 | \$ 1.15 | \$ 1.05 | \$ 1.05 |
| | 53 - 71 | \$ 4.25 | \$ 4.25 | \$ 3.75 | \$ 3.75 | \$ 3.75 | \$ 3.75 | \$ 3.50 | \$ 3.50 | \$ 3.25 | \$ 3.25 |
| | 183 - 202 | \$ 4.75 | \$ 4.75 | \$ 4.25 | \$ 4.25 | \$ 4.25 | \$ 4.25 | \$ 3.75 | \$ 3.75 | \$ 3.50 | \$ 3.50 |
| | 183 - 236 | \$ 9.00 | \$ 9.00 | \$ 8.25 | \$ 8.25 | \$ 8.25 | \$ 8.25 | \$ 7.50 | \$ 7.50 | \$ 6.75 | \$ 6.75 |
| | 4 - 42 | \$ 5.05 | \$ 5.05 | \$ 4.95 | \$ 4.95 | \$ 4.95 | \$ 4.95 | \$ 4.95 | \$ 4.95 | \$ 4.75 | \$ 4.75 |
| | 4 - 127 | \$ 19.30 | \$ 19.30 | \$ 18.90 | \$ 18.90 | \$ 18.90 | \$ 18.90 | \$ 18.90 | \$ 18.90 | \$ 18.00 | \$ 18.00 |
| | 4 - 236 | \$ 31.95 | \$ 31.95 | \$ 31.30 | \$ 31.30 | \$ 31.30 | \$ 31.30 | \$ 31.28 | \$ 31.28 | \$ 30.25 | \$ 30.25 |
| ETC | 45 - 57 | \$ 2.30 | \$ 2.30 | \$ 2.25 | \$ 2.25 | \$ 2.25 | \$ 2.25 | \$ 2.25 | \$ 2.25 | \$ 2.10 | \$ 2.10 |
| EIC | 53 - 57 | \$ 1.05 | \$ 1.05 | \$ 1.05 | \$ 1.05 | \$ 1.05 | \$ 1.05 | \$ 1.04 | \$ 1.04 | \$ 1.00 | \$ 1.00 |
| | 53 - 71 | \$ 3.20 | \$ 3.20 | \$ 3.15 | \$ 3.15 | \$ 3.15 | \$ 3.15 | \$ 3.15 | \$ 3.15 | \$ 3.25 | \$ 3.25 |
| | 183 - 202 | \$ 3.45 | \$ 3.45 | \$ 3.40 | \$ 3.40 | \$ 3.40 | \$ 3.40 | \$ 3.38 | \$ 3.38 | \$ 3.25 | \$ 3.25 |
| | 183 - 236 | \$ 6.90 | \$ 6.90 | \$ 6.75 | \$ 6.75 | \$ 6.75 | \$ 6.75 | \$ 6.75 | \$ 6.75 | \$ 6.25 | \$ 6.25 |
| | 4 - 42 | \$ 40.75 | \$ 40.75 | \$ 40.75 | \$ 40.75 | \$ 52.13 | \$ 52.13 | \$ 52.13 | \$ 52.13 | \$- | \$ - |
| | 4 - 127 | \$ 31.00 | \$ 31.00 | \$ 31.00 | \$ 31.00 | \$ 52.13 | \$ 52.13 | \$ 52.13 | \$ 52.13 | \$- | \$- |
| | 4 - 236 | \$ 46.25 | \$ 46.25 | \$ 46.25 | \$ 46.25 | \$ 52.13 | \$ 52.13 | \$ 52.13 | \$ 52.13 | \$- | \$- |
| | 45 - 57 | \$ 39.00 | \$ 39.00 | \$ 39.00 | \$ 39.00 | \$ 52.13 | \$ 52.13 | \$ 52.13 | \$ 52.13 | \$- | \$- |
| VE | 53 - 57 | \$ 39.00 | \$ 39.00 | \$ 39.00 | \$ 39.00 | \$ 52.13 | \$ 52.13 | \$ 52.13 | \$ 52.13 | \$- | \$- |
| | 53 - 71 | \$ 18.25 | \$ 18.25 | \$ 18.25 | \$ 18.25 | \$ 52.13 | \$ 52.13 | \$ 52.13 | \$ 52.13 | \$- | \$- |
| | 183 - 202 | \$ 43.50 | \$ 43.50 | \$ 43.50 | \$ 43.50 | \$ 52.13 | \$ 52.13 | \$ 52.13 | \$ 52.13 | \$- | \$- |
| | 183 - 236 | \$ 46.25 | \$ 46.25 | \$ 46.25 | \$ 46.25 | \$ 52.13 | \$ 52.13 | \$ 52.13 | \$ 52.13 | \$- | \$- |
| | | | | | | | | | | | |

Toll Transactions by Vehicle Classification

| Рау Туре | FY2023 | FY2022 | FY2021 | FY2020 | FY2019 | FY2018 | FY2017 | FY2016 | FY2015 | FY2014 |
|--------------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|
| Passenger | | | | | | | | 36,684,196 | 33,473,769 | 15,460,825 |
| Commercial | | | | | | | | 3,078,949 | 4,078,909 | 1,992,982 |
| Cash | | | | | | | | | | |
| Passenger | 9,613,666 | 10,390,133 | 10,515,611 | 10,957,584 | 13,272,865 | 14,649,671 | 13,417,773 | - | - | - |
| Commercial | 389,190 | 514,871 | 598,196 | 643,507 | 847,338 | 987,785 | 1,088,732 | - | - | - |
| ETC | | | | | | | | | | |
| Passenger | 21,437,613 | 20,535,575 | 18,034,588 | 19,317,895 | 21,267,165 | 20,489,748 | 22,844,096 | - | - | - |
| Commercial | 3,484,966 | 3,399,717 | 3,210,269 | 2,988,938 | 2,817,948 | 2,503,931 | 2,255,772 | - | - | - |
| Violation | | | | | | | | | | |
| Passenger | 1,183,157 | 1,031,218 | 787,991 | 572,292 | 481,245 | 347,605 | 148,697 | - | - | - |
| Commercial | 460,472 | 413,051 | 319,170 | 228,773 | 185,931 | 152,565 | 117,479 | - | - | - |
| Video Tolling | | | | | | | | | | |
| Passenger | 267,035 | 252,482 | 59,003 | - | - | - | - | - | - | - |
| Commercial | 26,072 | 21,209 | 6,659 | | | | | | | |
| Adjustments | - | - | 300,133 | 314,714 | (337,340) | 376,582 | 402,022 | 397,011 | 373,106 | 181,652 |
| Total Transactions | 36,862,171 | 36,558,256 | 33,831,620 | 35,023,703 | 38,535,152 | 39,507,887 | 40,274,571 | 40,160,156 | 37,925,784 | 17,635,459 |
| ETC Percentage | 68% | 65% | 63% | 64% | 63% | 58% | 62% | 0% | 0% | 0% |

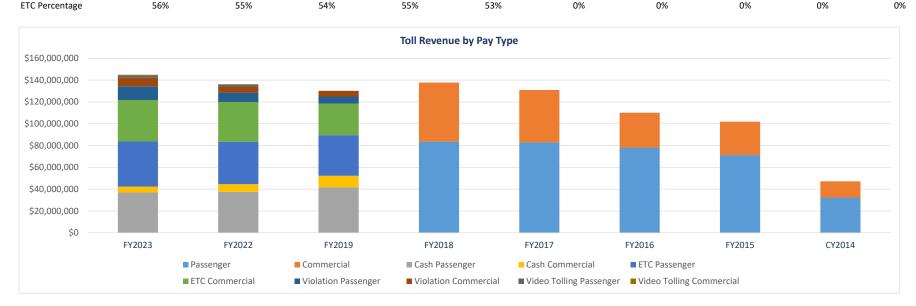


Note: In 2014, the Turnpike changed fiscal year-ends from December 31st to June 30th, creating a 6 month reporting period in 2014. In 2017, toll transactions were further defined by using "pay type"

Toll Revenue by Vehicle Classification

| Рау Туре | FY2023 | FY2022 | FY2021 | FY2020 | FY2019 | FY2018 | FY2017 | FY2016 | FY2015 | CY2014 |
|---------------|---------------------|---------------|---------------|---------------|-------------|------------------|---------------------|---------------|---------------|------------|
| Passenger | | | | | | \$ 83,642,539 | \$ 82,925,282 \$ | 78,119,186 \$ | 66,255,384 \$ | 30,008,244 |
| Commercial | | | | | | 54,136,482 | 48,017,316 | 31,988,139 | 35,582,412 | 17,228,586 |
| Cash | | | | | | | | | | |
| Passenger | \$ 36,946,595 \$ | 37,551,525 \$ | 35,755,175 \$ | 36,477,703 \$ | 41,778,452 | | | | | |
| Commercial | 5,436,217 | 7,009,467 | 7,934,835 | 8,305,431 | 10,512,862 | | | | | |
| ETC | | | | | | | | | | |
| Passenger | 41,364,841 | 38,843,757 | 32,713,389 | 34,496,330 | 37,231,111 | | | | | |
| Commercial | 37,997,633 | 36,519,592 | 33,407,296 | 30,827,263 | 28,890,164 | | | | | |
| Violation | | | | | | | | | | |
| Passenger | 12,633,460 | 8,659,385 | 10,447,370 | 4,298,296 | 6,583,470 | | | - | - | - |
| Commercial | 7,756,828 | 5,190,329 | 6,204,885 | 4,446,193 | 5,140,211 | | | - | - | - |
| Video Tolling | | | | | | | | | | |
| Passenger | 2,237,113 | 2,076,767 | 519,073 | - | - | - | - | - | - | - |
| Commercial | 528,799 | 402,989 | 174,299 | - | - | - | - | - | - | - |
| Adjustments | (3,549,134) | 1,131,501 | (5,691,962) | 481,969 | (5,793,906) | (19,590,126) | (18,417,486) | (1,651,854) | (1,513,238) | (408,601) |

| Total Transactions | \$ 141,352,352 \$ | \$ 137,385,312 \$ | 121,464,360 \$ | 119,333,185 \$ | 124,342,364 \$ | 118,188,895 \$ | 112,525,112 \$ | 108,455,471 \$ | 100,324,558 \$ | 46,828,229 |
|--------------------|-------------------|-------------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|------------|
| | 5.0% | 550/ | 5 1 0/ | 550/ | 500/ | 001 | 201 | 201 | 201 | 00/ |
| ETC Percentage | 56% | 55% | 54% | 55% | 53% | 0% | 0% | 0% | 0% | 0% |

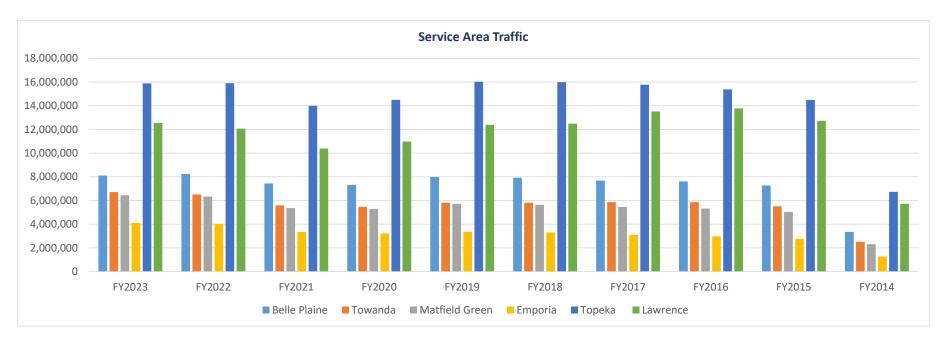


Note: In 2014, the Turnpike changed fiscal year-ends from December 31st to June 30th, creating a 6 month reporting period in 2014.

In 2019, toll transactions were further defined by using "pay type"

Service Area Traffic

| | FY2023 | FY2022 | FY2021 | FY2020 | FY2019 | FY2018 | FY2017 | FY2016 | FY2015 | FY2014 |
|----------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|
| Belle Plaine | 8,111,135 | 8,243,047 | 7,438,604 | 7,318,126 | 7,976,089 | 7,919,935 | 7,680,476 | 7,611,112 | 7,271,527 | 3,352,202 |
| Towanda | 6,707,657 | 6,514,099 | 5,587,818 | 5,473,060 | 5,807,436 | 5,808,864 | 5,864,251 | 5,864,479 | 5,508,337 | 2,516,860 |
| Matfield Green | 6,437,058 | 6,335,146 | 5,361,772 | 5,289,460 | 5,718,563 | 5,644,632 | 5,455,007 | 5,324,105 | 5,042,588 | 2,317,587 |
| Emporia | 4,117,231 | 4,019,368 | 3,344,282 | 3,224,286 | 3,364,888 | 3,313,460 | 3,104,755 | 2,970,929 | 2,777,411 | 1,271,443 |
| Topeka | 15,882,962 | 15,906,116 | 13,996,866 | 14,496,843 | 16,027,450 | 15,988,525 | 15,777,577 | 15,379,648 | 14,486,175 | 6,733,681 |
| Lawrence | 12,542,713 | 12,067,902 | 10,389,749 | 10,984,444 | 12,389,246 | 12,486,665 | 13,519,673 | 13,778,523 | 12,732,986 | 5,726,841 |
| Total | 53,798,756 | 53,085,678 | 46,119,091 | 46,786,219 | 51,283,672 | 51,162,081 | 51,401,739 | 50,928,796 | 47,819,024 | 21,918,614 |



Note: In 2014, the Turnpike changed fiscal year-ends from December 31st to June 30th, creating a 6 month reporting period in 2014.

Service Area Fuel & Sales

Gallons of Motor Fuel Sold

| | FY2023 | FY2022 | FY2021 | FY2020 | FY2019 | FY2018 | FY2017 | FY2016 | FY2015 | FY2014 |
|----------------|------------------|------------------|------------------|------------------|------------------|---------------------|---------------|---------------|---------------|------------|
| Belle Plaine | \$ 6,973,577 | \$ 8,406,768 | \$ 7,931,717 | \$ 7,432,427 | \$ 7,957,802 | \$ 8,046,941 \$ | 8,074,919 \$ | 8,462,417 \$ | 8,231,195 \$ | 4,003,965 |
| Towanda | 4,502,217 | 5,228,696 | 4,663,174 | 4,134,464 | 4,363,810 | 4,340,246 | 4,443,498 | 4,352,567 | 3,853,131 | 1,872,674 |
| Matfield Green | 5,128,616 | 6,024,080 | 5,460,168 | 4,806,211 | 5,142,993 | 5,062,386 | 4,763,075 | 4,804,174 | 4,201,729 | 2,070,841 |
| Emporia | 2,984,545 | 3,372,742 | 3,123,384 | 3,047,759 | 3,021,773 | 3,297,712 | 3,044,936 | 3,085,666 | 2,878,939 | 1,363,117 |
| Topeka | 6,220,104 | 7,814,192 | 7,348,723 | 7,325,047 | 8,035,903 | 8,104,711 | 8,072,194 | 7,909,691 | 7,050,139 | 3,275,791 |
| Lawrence | 6,120,462 | 6,985,586 | 6,506,294 | 6,372,157 | 7,182,018 | 7,470,085 | 7,804,341 | 7,934,252 | 6,995,058 | 3,154,715 |
| Total | \$ 31,929,521 | \$ 37,832,064 | \$ 35,033,460 | \$ 33,118,065 | \$ 35,704,299 | \$ 36,322,081 \$ | 36,202,963 \$ | 36,548,767 \$ | 33,210,191 \$ | 15,741,103 |

Restaurant Sales

| | FY2023 | FY2022 | FY2021 | FY2020 | FY2019 | FY2018 | FY2017 | FY2016 | FY2015 | FY2014 |
|----------------|------------------|------------------|------------------|------------------|------------------|---------------------|---------------|---------------|---------------|-----------|
| Belle Plaine | \$ 3,131,561 | \$ 2,965,859 | \$ 2,830,705 | \$ 2,881,433 | \$ 3,109,948 | \$ 3,091,182 \$ | 3,040,671 \$ | 3,083,874 \$ | 3,003,271 \$ | 1,456,356 |
| Towanda | 1,701,257 | 2,174,568 | 1,816,001 | 1,727,854 | 1,875,032 | 1,931,113 | 2,072,329 | 2,229,182 | 2,206,039 | 1,053,931 |
| Matfield Green | 1,842,004 | 2,432,655 | 2,065,861 | 2,054,740 | 2,217,092 | 2,289,561 | 2,166,644 | 2,424,250 | 2,524,348 | 1,202,762 |
| Emporia | 1,501,081 | 1,895,028 | 1,558,063 | 1,526,060 | 1,716,566 | 1,778,081 | 1,769,438 | 1,756,932 | 1,663,950 | 776,016 |
| Topeka | 3,469,651 | 4,540,228 | 3,883,994 | 4,126,752 | 4,740,422 | 4,768,900 | 4,731,534 | 4,762,699 | 4,563,953 | 1,974,948 |
| Lawrence | 5,033,016 | 4,293,842 | 3,684,332 | 3,494,228 | 3,815,911 | 3,818,427 | 3,934,887 | 3,996,983 | 3,676,517 | 1,681,479 |
| Total | \$ 16,678,570 | \$ 18,302,180 | \$ 15,838,956 | \$ 15,811,067 | \$ 17,474,971 | \$ 17,677,264 \$ | 17,715,503 \$ | 18,253,920 \$ | 17,638,078 \$ | 8,145,492 |

Note: In 2014, the Turnpike changed fiscal year-ends from December 31st to June 30th, creating a 6 month reporting period in 2014.

Demographic & Economic Information

State of Kansas

| Fiscal Year | Estimated Population as of July 1 ¹ | Personal Income (amounts in billons) ² | Per Capita Personal Income ³ | Unemployment Rate as of July ⁴ | | |
|-------------|--|---|---|--|--|--|
| 2014 | 2,900,475 | 136,879 | 47,013 | 4.5% | | |
| 2015 | 2,909,011 | 138,337 | 47,332 | 4.1% | | |
| 2016 | 2,910,844 | 138,534 | 47,326 | 4.1% | | |
| 2017 | 2,908,718 | 142,422 | 48,756 | 3.6% | | |
| 2018 | 2,911,359 | 148,523 | 50,811 | 3.2% | | |
| 2019 | 2,913,314 | 155,126 | 52,820 | 3.1% | | |
| 2020 | 2,935,880 | 164,334 | 55,677 | 6.4% | | |
| 2021 | 2,934,582 | 172,918 | 59,324 | 3.4% | | |
| 2022 | 2,937,150 | 176,676 | 60,152 | 2.5% | | |
| 2023 | N/A | N/A | N/A | 2.8% | | |

Note: Information for 2023 is not available.

Data sources

1. U.S. Bureau of the Census

2. U.S. Bureau of Economic Analysis (calendar year data)

3. U.S. Bureau of Economic Analysis and Federal Reserve Bank of St. Louis (calendar year data)

4. U.S. Bureau of Labor Statistics

Kansas's Ten Largest Private Employers

| 2022 | FY2013 |
|---|--|
| Amazon.com Services, Inc. | State Government (actual & excludes Regents) |
| Dillon Companies Inc. | KU and KUMC |
| Federal Government | Cessna Aircraft Corporation |
| Olathe School District/USD 233 | Royal Caribbean Cruises Ltd. |
| Spirit Aerosystems | B & V - Baker Guam JV |
| State Government | Shawnee Mission Unified School District |
| Textron Aviation Inc. | Via Christi Hospitals Wichita, Inc. |
| University of Kansas Hospital Authority | Kansas State University |
| Wal-Mart Associates Inc. | Hawker Beechcraft Corp. |
| Wichita Public Schools/ USD 259 | Performance Contracting, Inc. |

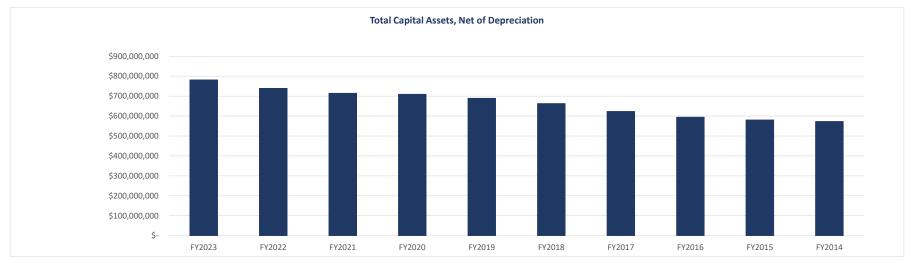
Source: 2022 from Kansas Department of Labor, Labor Market Information Services and Bureau of Labor Statistics; Quarterly Census of Employment and Wages (QCEW) 2013 from State of Kansas, Annual Comprehensive Financial Report for Fiscal Year 2013

Note: Information for 2023 is not available.

Operating Information

Capital Assets

| | | FY2023 | FY2022 | FY2021 | FY2020 | FY2019 | FY2018 | FY2017 | FY2016 | FY2015 | FY2014 |
|--|----|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|-------------|
| Capital Assets, Nondepreciable | | | | | | | | | | | |
| Land | \$ | 19,324,148 \$ | 20,349,517 \$ | 20,349,017 \$ | 20,325,883 \$ | 20,323,653 \$ | 20,073,847 \$ | 20,073,847 \$ | 22,171,584 \$ | 14,020,663 \$ | 12,382,357 |
| Infrastructure, including CIP | | 722,519,339 | 681,859,494 | 655,694,402 | 649,983,938 | 633,014,110 | 606,284,125 | 570,978,614 | 542,077,301 | 536,910,373 | 531,825,438 |
| Total Capital Assets, Nondepreciable | | 741,843,487 | 702,209,011 | 676,043,419 | 670,309,821 | 653,337,763 | 626,357,972 | 591,052,461 | 564,248,885 | 550,931,036 | 544,207,795 |
| Capital Assets, Depreciable | | | | | | | | | | | |
| Buildings and Improvements | | 42,477,168 | 42,477,168 | 42,477,168 | 42,044,516 | 40,312,792 | 39,695,345 | 34,496,115 | 33,657,096 | 33,657,096 | 32,622,510 |
| Machinery and Equipment | | 42,367,209 | 36,830,035 | 37,014,787 | 35,435,214 | 31,444,112 | 29,638,383 | 28,386,066 | 24,640,868 | 21,542,741 | 19,206,878 |
| Leased Equipment | | 245,565 | 233,741 | 63,790 | - | - | - | - | - | - | - |
| Subscription Assets | | 867,825 | 867,825 | - | - | - | - | - | - | - | - |
| Total Capital Assets, Depreciable | | 85,957,767 | 80,408,769 | 79,555,745 | 77,479,730 | 71,756,904 | 69,333,728 | 62,882,181 | 58,297,964 | 55,199,837 | 51,829,388 |
| Less Accumulated Depreciation | | | | | | | | | | | |
| Buildings and Improvements | | 20,587,749 | 19,529,001 | 18,438,587 | 17,387,474 | 16,141,721 | 15,014,050 | 14,151,646 | 13,289,243 | 12,463,987 | 11,622,560 |
| Machinery and Equipment | | 25,152,907 | 23,648,254 | 22,546,863 | 20,834,930 | 19,621,474 | 17,538,908 | 16,270,633 | 14,752,701 | 13,131,633 | 11,408,432 |
| Leased Equipment | | 136,719 | 66,630 | 6,663 | - | - | - | - | - | - | - |
| Subscription Assets | | 365,576 | 77,196 | - | - | - | - | - | - | - | - |
| Total Accumulated Depreciation | | 46,242,951 | 43,321,081 | 40,992,113 | 38,222,404 | 35,763,195 | 32,552,958 | 30,422,279 | 28,041,944 | 25,595,620 | 23,030,992 |
| Total Capital Assets Depreciable, Net of | - | | | | | | | | | | |
| Depreciation | | 39,714,816 | 37,087,688 | 38,563,632 | 39,257,326 | 35,993,709 | 36,780,770 | 32,459,902 | 30,256,020 | 29,604,217 | 28,798,396 |
| Total Capital Assets, Net of | | | | | | | | | | | |
| Depreciation | \$ | 781,558,303 \$ | 739,296,699 \$ | 714,607,051 \$ | 709,567,147 \$ | 689,331,472 \$ | 663,138,742 \$ | 623,512,363 \$ | 594,504,905 \$ | 580,535,253 \$ | 573,006,191 |



Note: In 2014, the Turnpike changed fiscal year-ends from December 31st to June 30th, creating a 6 month reporting period in 2014.

In 2022, the Turnpike implemented GASB 87 which caused a restatement to fiscal year 2021 lease revenue.

In 2023, the Turnpike implemented GASB 96 which caused a restatement to fiscal year 2022 capital asset balances.